KIRKLEES METROPOLITAN COUNCIL

STATEMENT OF ACCOUNTS 2006/2007

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Introduction

I am pleased to introduce the Council's Statement of Accounts for 2006/07. These accounts demonstrate the Council's financial performance for the year ended 31 March 2007, and have been prepared in accordance with the accounting principles specified in the Code of Practice on Local Authority Accounting in the United Kingdom published by the Chartered Institute of Public Finance and Accountancy (CIPFA), which is a Statement of Recommended Practice (SORP).

The Statement of Accounts comprises:

An Explanatory Foreword - provides a guide to the most significant matters reported in the accounts.

Statement of Responsibilities for the Statement of Accounts - sets out the respective responsibilities of the Council and the Director of Finance for the accounts.

A Statement of Internal Control - sets out a framework within which internal control is managed and reviewed, and the main components of the system, including the arrangements for internal audit.

The Statement of Accounting Policies - explains the basis for the recognition, measurement and disclosure of transactions and other events in the accounts.

The Financial Statements -

- Income and Expenditure Account
- Statement of Movement on the General Fund Balance
- Statement of Total Recognised Gains and Losses (STRGL)
- Balance Sheet
- Cash Flow
- Housing Revenue Account (HRA)
- Collection Fund
- Group Accounts

The purpose of these is explained at the beginning of the individual statements.

Notes to the Accounts - adds to and aids the interpretation of the individual statements.

Wherever possible, technical accounting terms have been explained either in the main text or in the glossary at the back of this publication.

The 2006 SORP included the following substantive changes:

- The removal of the requirement to make a capital financing charge on assets used in the provision of service.
- Changes to the Council's single entity statement of accounts comprising the replacement of the Consolidated Revenue Account and Statement of Total Movement on Reserves with an Income and Expenditure Account, Statement of Movement on the General Fund Balance and Statement of Total Recognised Gains and Losses.
- Changes to the format of the HRA to bring it into line with the new single entity format. The HRA now comprises an Income and Expenditure Account and a Statement of Movement on the HRA Balance.
- Changes in the format of the Group Accounts aimed at removing unnecessary differences between the format of the Group Accounts and the single entity accounts.
- The Statement of Internal Control has been amended to embrace controls over group activities.

Due to new requirements, the previous year's figures for income and expenditure have had to be restated and there have also been a number of presentational changes to the Balance Sheet. These are primarily detailed in Note 1 to the notes to the Main Financial Statements.

Financial Performance

The Revenue Budget for 2006/07 was approved on 22 February 2006, following an extensive planning process which began in the summer of 2005. The Budget was set at £263.8 million (excluding parish precepts), after the planned use of General Fund balances of £2.4 million, delivering a Council Tax increase of 5.0%. The Budget was set as part of the Medium Term Financial Plan, which was prepared in the context of eleven Corporate Improvement Priorities. These priorities

are based on the results of community consultation, on Member priorities, on benchmarked performance review, and on the shared priorities in the Local Area Agreement. The budgets of some services have been changed to provide additional resources aligned with certain improvement targets, in particular Cultural and Leisure Services and Waste Collection. Resources were allocated to support specific projects identified in the Corporate Improvement Plan.

In addition, the Medium Term Financial Plan is based on projected needs, using trend analysis and known information about sets of clients (children in schools, social service clients etc). As a result the Revenue Budget for 2006/07 responded to pressures arising from increasing numbers of social service clients requiring intense support, adults with learning difficulties and older people requiring complex care packages.

During the year, the Budget was increased by £9.3 million to take account of additional budgets agreed as part of the 2005/06 "Rollover" process. Subject to certain conditions, this is a process where unspent budgets in one year can be carried forward into following years. In addition, it was agreed to transfer £2.4 million from certain earmarked reserves to support future revenue budgets.

Actual net revenue expenditure in 2006/07, totalled £257.5 million (including parish precepts of £0.415 million), allowing £6.7 million to be added to General Fund Balances, as detailed below:

	Original Estimate £000s	Revised Estimate £000s	Actual Expenditure £000s	Variance from Revised Estimate £000s
Net revenue expenditure	266,118	273,010	257,095	-15,915
Parish Precepts	415	415	415	0
	266,533	273,425	257,510	-15,915
Balances used (-)/ added to	-2,352	-9,244	6,671	15,915
Amounts met from RSG, NNDR and local taxpayers	264,181	264,181	264,181	0

The underspending in the year was primarily due to:

- An underspending on Adult Services (£3.3 million) largely due to changes in the phasing of increases in client numbers over the three year plan.
- Various underspendings on Children and Young People's Services (£1.4 million), mainly related to pupil support and changes in grant regimes.
- Higher than anticipated slippage on capital schemes together with increased revenue balances resulting in reduced interest costs (£2.8 million).
- The release of revenue resources earmarked to support the capital programme (£1.2 million).
- Notification after the budget process of an award of LABGI grant (£2.6 million).
- Deferral of expenditure on major projects and initiatives including the Corporate Improvement Plan (£2.3 million).

The main areas of service revenue expenditure were:

	Gross Exp	Income including grants	Net Exp
	£000s	£000s	£000s
Education	351,051	317,565	33,486
Social Services	166,540	51,360	115,180
Housing	150,027	161,559	-11,532
Highways, Roads and Transport	49,642	14,869	34,773
Cultural, Environmental and Planning	105,321	37,584	67,737
Net interest on borrowing and investing			22,717

Net expenditure was financed by Revenue Support Grant (7.9%), Council Tax (51.4%), and National Non-Domestic Rates Pool (40.7%).

The General Fund Balance at 31 March 2007 was £30.5 million, of which £5.0 million is required as the prudent minimum level. Use of balances above this minimum level is determined within the Council's Medium Term Financial Plan, which was updated by Council in February 2007. In addition, the Council has earmarked reserves of £31.0 million to cover specific areas of activity and risk.

The balance on the Housing Revenue Account (HRA) decreased marginally during the year to £32.3 million at 31 March 2007. This balance will be used in future years to support the decent homes programme.

Capital expenditure for 2006/07 totalled £115.7 million. The monies were spent in the following service areas:

		
	£000s	%
Housing	45,681	39.4
Education	24,368	21.1
Social Services	1,484	1.3
Highways	20,535	17.7
Cultural and Leisure	4,815	4.2
Environmental Services	3,002	2.6
Fleet Management	1,277	1.1
Economic Development	5,660	4.9
Information Technology	2,099	1.8
Community Support	3,118	2.7
Other	3,658	3.2
	115,697	

The capital plan was financed by borrowing (44.7%), grants and contributions (28.3%), capital receipts (9.7%), revenue contributions (5.6%) and the Major Repairs Reserve (11.7%). Largely due to the need to finance this capital expenditure, external borrowing for the year increased by £57.5 million to £487.6 million.

Further Information

The preparation of a Statement of Accounts is a statutory requirement and local authorities are required to have them approved by Members by 30 June and published with an Audit Certificate by 30 September following the end of the financial year. This Statement of Accounts was approved by the Council Business Committee at its meeting on 22 June 2007.

Acknowledgements

I wish to thank colleagues in the Strategic Finance Service and finance staff in other service areas for their hard work and commitment in completing this Statement of Accounts and all the supporting information.

R Hewitson, CPFA Director of Finance

The Council's Responsibilities

The Council is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Council, that officer is the Director of Finance;
- manage its affairs to secure the economic, efficient and effective use of resources and safeguard its assets;
- approve the Statement of Accounts.

The Director of Finance's Responsibilities

The Director of Finance is responsible for the preparation of the Council's Statement of Accounts in accordance with proper practices as set out in the CIPFA Code of Practice on Local Authority Accounting.

In preparing this Statement of Accounts, the Director of Finance has:

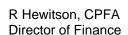
- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- · complied with the Code of Practice.

The Director of Finance has also:

- · kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

Certificate

I certify that this Statement of Accounts presents fairly the financial position of Kirklees Metropolitan Council at 31 March 2007, and its income and expenditure for the year then ended.



15 June 2007

I certify that this Statement of Accounts was approved by the Council Business Committee on 22 June 2007.

Chair, Council Business Committee

Donald M Firth

22 June 2007

Scope of Responsibility

Kirklees Metropolitan Council is responsible for ensuring that its business and that of its related companies is conducted in accordance with statute and appropriate standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Council is also responsible for ensuring that there is a sound system of internal control, including internal audit, which facilitates the effective exercise of the Council's functions and which includes arrangements for the management of risk.

This Statement also applies to the Council's two wholly owned subsidiaries (Kirklees Neighbourhood Housing Limited and Kirklees Metropolitan Development Company) and three joint venture companies (Kirklees Henry Boot Partnership Limited, Kirklees School Services Limited and Kirklees Stadium Development Limited).

The Purpose of the System of Internal Control

The system of internal control is designed to manage risk to a reasonable level rather than to eliminate all risk of failure to achieve policies, aims and objectives; it can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on a continuous process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The system of internal control has been in place for the year ended 31 March 2007 and up to the date of approval of the Annual Report and Accounts.

The Internal Control Environment

The key elements of the internal control environment include -

- Corporate objectives and policies set by the Council and delivered by the Cabinet and officers under delegated authority and in accordance with the Council's Constitution.
- Operational policies and statements, at Council-wide and Service level, including Financial Procedure Rules, Contract Procedure Rules, an Anti Fraud and Corruption Strategy, a Whistleblowing Policy, a Complaints Policy, Human Resource Management policies on, for example, recruitment & selection, absence management and equality and diversity. The Financial and Contract Procedure Rules are reviewed annually.
- Service Plan preparation, approval and monitoring, risk and business planning controls related to major developments and changes to activity, and target setting and performance monitoring, linked to the revenue budget process and in most service areas to individual performance appraisal and assessment.
- A comprehensive methodology to identify and manage both corporate and service specific risks.
- Systems for recording transactions.
- Assurance Statements signed by directors regarding the effectiveness of internal controls within the key financial and business systems for which each has responsibility.
- The Director of Finance monitoring and reporting on the financial effectiveness of the subsidiary and joint venture companies, whose Accounts are subject to external audit, albeit that the joint venture companies have a different financial year. In addition, the Council provides an Internal Audit service to Kirklees Neighbourhood Housing Limited and the Company's governance arrangements include an Audit Committee.

Review of Effectiveness

The Council has responsibility for conducting, at least annually, a review of the effectiveness of the system of internal control and internal audit and for reporting the findings. The review of the effectiveness of the system of internal control is informed by the work of internal auditors and executive managers within the Authority who have responsibility for the development and

STATEMENT ON THE SYSTEM OF INTERNAL CONTROL

maintenance of the internal control environment, and also by comments made by the external auditors and other review agencies and inspectorates. The review of the effectiveness of internal audit and the wider control environment is informed by the work of the external auditors and the Audit Committee.

The Cabinet also has responsibility for the Risk Management Strategy, as prepared and promoted by the Director of Finance and for reviewing the effectiveness of the overall arrangements. A process has been implemented that identifies business risks and appropriate control measures, both at service and corporate level with named managers responsible for risk control and reporting on changes to corporate risk on a regular basis. Understanding of, and adherence to, the process has risen, although it still needs to be embedded further into operational and particularly project management.

The Cabinet and directors are responsible for effective performance management of the Council and for achieving compliance with financial and other targets and objectives set by the Council.

The Council's Internal Audit function reports to the Audit Committee, which oversees its work, and also directly to service managers, directors and the Cabinet on its findings. Other internal review and inspection agencies also monitor performance, policy and legislative compliance.

The Cabinet considers the advice of the external auditor and other review agencies.

The Executive Management Group collectively determined to introduce Assurance Statements from directors this year as an additional source of assurance in preparing this Statement. The content and format of these Statements will be reviewed regularly to develop this approach as a valuable tool in the process of devising the SIC.

The latest Audit Commission review in 2006 of the Use of Resources section of the Comprehensive Performance Assessment, and of the Internal Control theme therein, both produced a three star classification that the Council is performing well.

Financial monitoring and reporting has been undertaken throughout the year in relation to the subsidiary and joint venture companies.

We have been advised on the implications of the result of the annual review of the effectiveness of the system of internal control and internal audit, by both the corporate group that has formulated this Statement and by the Audit Committee, and a plan is in place to address weaknesses described in the next section and to ensure continuous improvement of the systems.

Significant Internal Control Issues

Last year the Council reported a number of areas where it believed improvement was necessary to create a more robust internal control framework.

Considerable progress has been made in developing, improving and embedding many of the priority areas, to the extent that several are no longer viewed to be "significant" issues. However, further work is required to resolve the gaps identified in outstanding areas as follows -

- Whilst the Council's corporate governance arrangements are largely robust and continue to
 operate effectively, a recognition of the need to codify and exemplify its commitment to good
 governance and embed it into the culture of the organisation has led to the formulation of a
 formal local Code of Corporate Governance. The draft Code will be submitted for
 Members' approval shortly and implemented as soon as possible thereafter.
- The need for the development, implementation and monitoring of an integrated and comprehensive **Asset Management Strategy and Policy** has been recognised for some time. Progress has been made during the year, culminating in the adoption of an Asset Management Plan by the Cabinet. The Plan sets out the framework for the transformation from interim to permanent strategic and operational governance and management arrangements for asset management across the Council. Implementation has started on the organisational changes identified and these will be completed during 2007/08, alongside significant progress towards the longer term expectations on property management corporately.

- The Council refreshed its approach to performance management with the launch of Performance Excellence Across Kirklees (PEAK) in December 2005 following work undertaken as a corporate improvement priority and in response to CPA. In the interim, an embedding PEAK Project within the CIP has aimed to achieve further development in a number of key areas. An internal review by the Head of Performance & Communication is underway of all aspects of PEAK including service planning, PRDs, team planning and how Services monitor progress, in order to establish where Services are doing well and where they need to improve further. Appropriate action will be taken as required and monitored annually.
- Whilst further improvements have been made in addressing budgetary pressures and financial control, particularly in Adult Services, and despite being robust in many respects, the Council's overall processes for budgetary control do not yet fully link performance, output and outcome data with financial information. Recent development work will be included in the new cycle of monitoring.
- The Council's **Delegation Scheme** that authorises officer decision making is not currently
 underpinned sufficiently by clear, consistent, complete and accurate record keeping by all
 Heads of Service to account for many of the decisions taken. A review by the Head of Legal
 Services of data captured to date will be completed and consolidated to form proposals for a
 revised and more robust Scheme for Members' approval.
- The reporting regime envisaged when **Contract Procedure Rules** were framed has not been introduced as planned. Heads of Service were given greater autonomy in procurement decisions on the premise that this organisational risk would be mitigated by retrospective reporting to Members, to enhance both accountability and transparency concerning instances where discretion was exercised and exceptions to the normal methods of competition were applied, as well as details of all procurements greater than £50,000. Over the last year progress has been made in a number of Services and the Council remains determined to ensure this corporate requirement is fulfilled and will support all Heads of Service in developing mechanisms to facilitate the recording and reporting of the necessary information to the Director of Regeneration.
- The Council has an ambitious agenda for modernising and reforming many aspects of its human resources arrangements, which is accompanied by a series of risks impacting upon its capacity and ability to maintain service delivery. In 2004 the Council agreed to establish a single pay scale and terms and conditions for most employees, excluding teachers, by April 2007. Due to the complex issues involved and a strong desire to produce an outcome that will best fit the Council's future needs for the long term the implementation date has been deferred (to autumn 2007). The **Pay and Reward Project** aims to ensure each job is properly and consistently evaluated so that all employees receive equal pay for work of equal value, as well as revising terms and conditions to promote a fair and efficient outcome. There is a clear recognition that this process of potentially fundamental change incorporates risks and challenges and these changes continue to be managed to maintain business continuity.
- The changing face of service delivery with greater emphasis on **partnership working** with a plethora of organisations and in a variety of settings has been identified as raising issues concerning governance and financial accountability and control. The Council will continue the process that commenced this year of strengthening financial and other governance issues relating to the Kirklees Partnership, the delivery of the Local Area Agreement and other major projects / partnerships; this includes arrangements with key organisations such as Kirklees Neighbourhood Housing, Kirklees Active Leisure, the Police, Fire Service, Health and voluntary sector organisations.

During the period covered by this Statement, specific concerns have been raised about the following new issues, and action taken as appropriate:

(i) The Council is a member of the Yorkshire Purchasing Organisation (YPO), sharing the financial benefits and liabilities from time to time. Wakefield Council is the lead Authority for the YPO and their Internal Audit has highlighted what it regards as serious control weaknesses in the YPO's business systems. Wakefield's officers have agreed remedial action plans with the YPO, and Council officers are monitoring the outcome of these discussions and plans.

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- (ii) Five secondary schools (20%) have not achieved the Financial Management Standard in Schools (FMSiS) by the DfES deadline, 31 March 2007, two having failed an independent assessment by Internal Audit, two were not ready to be assessed and the fifth refused to meet the deadline, having chosen to be assessed externally. All five schools have given assurances that the FMSiS will be met during 2007/08, which will enable the Director of Finance to notify the DfES that they are subject to appropriate action to ensure they will meet it within twelve months.
- (iii) The DfES has announced recently that in addition to secondary schools, all primary and special schools too will be legally required to meet the Financial Management Standard by March 2010.

Overall, we are satisfied that all the Council's arrangements for internal control are at least adequate for their purpose. The improvements identified in this Statement will make our arrangements stronger.

R Vincent Chief Executive R Light Leader of the Council The accounts have been prepared in accordance with the requirements of the Code of Practice on Local Authority Accounting in the United Kingdom 2006. The Code has been approved as a Statement of Recommended Practice (SORP). The accounting convention adopted is historical cost, modified by the revaluation of certain categories of tangible fixed assets.

The accounts also comply with the Best Value Accounting Code of Practice (BVACoP). This Code establishes proper practice with regard to consistent financial reporting.

The following accounting concepts have been applied and policies adopted in preparing the financial accounts:

FUNDAMENTAL ACCOUNTING CONCEPTS

- (i) The financial statements, other than cash flow information, are prepared on an accruals basis. This means that revenue and capital expenditure and income are recognised in the accounts in the period in which they are incurred or earned, not as money is paid or received.
- (ii) Consistent accounting policies have been applied both within the year and between years unless otherwise identified.
- (iii) The accounts have been prepared on a going concern basis, that is on the assumption that the authority will continue in operational existence for the foreseeable future.
- (iv) The concept of materiality has been used such that insignificant items and fluctuations under an acceptable level of tolerance are permitted, provided in aggregate they would not affect the interpretation of the accounts.
- (v) Where specific legislative requirements and accounting principles conflict, legislative requirements are applied.

ACCOUNTING POLICIES

Capital Instruments

The accounts include narrative and numerical disclosures relating to its loan stock, in line with FRS13.

Contingent Assets and Liabilities

Any contingent assets and liabilities are not included in the accounting statements, but are disclosed by way of notes.

Deferred Charges

Deferred charges represent expenditure which may properly be capitalised, but which does not represent fixed assets. Deferred charges are written off to revenue in the year the expenditure is incurred. Examples of deferred charges include payments of improvement grants, internally developed computer software, and expenditure on schools not owned by the Council, principally Aided Schools.

Events after the Balance Sheet Date

Any material events after the balance sheet date which provide additional evidence relating to conditions existing at the balance sheet date, or indicate that application of the going concern concept is not appropriate, have been included in the accounts. Any material events after the balance sheet date which relate to conditions which did not exist at the balance sheet date have been disclosed on a separate note to the accounts.

Events after the balance sheet date are reflected up to the date when the Statement of Accounts were authorised for issue.

Exceptional Items, Extraordinary Items and Prior Year Adjustments

Any exceptional items are included in the cost of service to which they relate or on the face of the Income and Expenditure Account if such a degree of prominence is necessary to give a fair presentation of the accounts. Details of such items are given in the notes to the accounts.

Any extraordinary items are disclosed on the face of the Income and Expenditure Account, after dealing with all the items within the ordinary activities of the authority, and are explained fully in the notes.

Material prior year adjustments arising from changes in accounting policies or from the correction of fundamental errors have been accounted for by restating the comparative figures in the financial statements and notes. The cumulative effect of any adjustments is noted at the foot of the STRGL, if appropriate.

Grants and Contributions

Revenue grants and contributions are credited to income in the same period in which the related expenditure was charged. Where the acquisition of an asset is financed either wholly or in part by a grant or contribution, the amount is credited initially to the Grants Deferred Account and written off in the service revenue accounts over the useful life of the asset to match the depreciation of the asset to which it relates.

Group Accounts

The Council has material interests in companies and other entities that require it to prepare group accounts. In the Council's own single-entity accounts, the interests in and transactions with companies and other entities are recorded as investments and under related party transactions respectively.

Intangible Assets

Expenditure on the acquisition of the intangible assets (software licences) are capitalised, brought onto the balance sheet at cost and are being amortised over the period benefit is received (between 3 and 10 years). Straight-line amortisation has been adopted and it is assumed that residual value is insignificant or nil. Intangible assets are reviewed annually for impairment.

All services are charged with a provision for amortisation and, where required, any related impairment loss, for all intangible assets used in the provision of the service. Charges to HRA are amounts determined by statutory provision.

Investments

Investments are shown in the Balance Sheet at cost or estimated value, if less, except that investments acquired for no consideration are shown at their nominal value.

Landfill Allowance Trading Scheme (LATS)

The Council has adopted the accounting treatment in the proposed "Urgent Issues Task Force" Abstract on Emission Rights. Allowances, whether allocated by the Department for Environment, Food and Rural Affairs (DEFRA) or purchased from another Waste Disposal Authority, are recognised as current assets, valued in the balance sheet at lower of cost and net realisable value.

Allowances issued by DEFRA are initially recognised as deferred income in the balance sheet and subsequently recognised as income on a systematic basis over the compliance year for which the allowances were allocated.

As landfill is used, a liability is recognised. This liability is discharged by using allowances, paying a cash penalty to DEFRA or a combination of both. The liability is measured at the market value at the balance sheet date of the number of allowances estimated to be needed to cover actual biodegradable municipal waste disposed to landfill in the year.

Leases

The Council accounts for leases as finance leases when substantially all the risks and rewards relating to the leased items transfer to the authority. Rental payments are apportioned between the finance charge and the reduction of the outstanding lease obligation (deferred liability). Fixed assets recognised under finance leases are accounted for using policies applied to Tangible Fixed Assets.

Leases that do not meet the definition of finance leases are accounted for as operating leases. Rental payments under operating leases are charged to revenue on a straight line basis over the term of the lease.

Any rental income received from the Council acting as a lessor is recognised on a straight line basis over the period of the lease.

Overheads

In accordance with current CIPFA guidelines, the costs of support services are recovered from users either by charges under service level agreements or by cost apportionments (based on time spent or usage). The costs of the Corporate and Democratic Core and of Non Distributed Costs are allocated to discrete headings and are not apportioned to services.

Pensions

Accounting for pensions is carried out in accordance with FRS17. FRS17 requires an authority to look beyond its commitment to pay contributions to pension funds and to determine the full longer-term effect that the award of retirement benefits in any year has had on the authority's financial position. Inclusion of the attributable share of the fund assets and liabilities does not mean that legal title or obligation has passed to the employer. Instead it represents the employer's commitment to increase contributions to make up any shortfall in attributable net assets, or its ability to benefit via reduced contributions from a surplus in the scheme.

FRS17 only applies to defined benefit pension schemes, that is those where retirement benefits are determined independently of the investments of the scheme and employers have obligations to make contributions where assets are insufficient to meet employee benefits. Defined contribution pension schemes, that is where an employer pays fixed amounts into the scheme and has no obligation to pay further amounts if the scheme does not have sufficient assets to pay employee benefits, are accounted for by charging employer contributions to revenue as they become payable.

The Council participates in two different pension schemes which meet the needs of employees in particular services. Both schemes provide members with defined benefits related to pay and service. The schemes are as follows:

<u>Teachers</u> – This scheme is administered by the Teachers' Pensions Agency (TPA). Although the scheme is unfunded, meaning it has no investment assets, the TPA uses a notional fund as the basis for calculating the employers' contribution rate paid by local education authorities. However, it is not possible for the authority to identify a share of the underlying liabilities in the scheme attributable to its own employees. For this reason the SORP allows this scheme to be accounted for on the basis of a defined contribution scheme. Therefore the pensions cost reported within Net Cost of Services is equal to the contributions payable to the scheme for the accounting period. An asset or liability is recognised only to the extent that there may be prepaid or outstanding contributions at the balance sheet date.

The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the Teachers' scheme. These benefits have been accrued in the pensions liability.

Other Employees - Other employees, subject to certain qualifying criteria, are eligible to join the West Yorkshire Pension Fund, which is part of the national Local Government Pension Scheme (LGPS). This is a funded scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets over the long term.

FRS17 requires the following:

- the recognition of the net asset/ liability and a pensions reserve in the Consolidated Balance Sheet:
- current service (pensions) cost, past service costs, gains and losses on settlements and curtailments to be charged in the Net Cost of Services section of the Income and Expenditure Account:
- interest cost (pensions) and expected return on assets to be charged in the Net Operating Expenditure section of the Income and Expenditure Account;
- reconciling entries in the Statement of Movement on the General Fund Balance which ensures that FRS17 remains neutral in terms of its impact on Council Tax levels;
- actuarial gains and losses between years being recognised in the Statement of Total Recognised Gains and Losses.

The attributable assets of the LGPS have been measured at fair value. These valuations are either objective (requiring reference to published market information) or based on the opinion of an expert valuer. Assets include current assets, such as debtors and cash, as well as the investment portfolio.

Liabilities largely comprise benefits promised under the formal terms of the pension schemes, but also include any discretionary benefits offered. The attributable liabilities of each scheme have been measured on an actuarial basis using the projected unit method. This method examines all the benefits for pensioners and deferred pensioners, and their dependents and the accrued benefits for current members of the scheme, making allowance for projected scheme member earnings. The valuation has been carried out by an actuary, in accordance with Guidance Note GN26 issued by the Faculty and Institute of Actuaries. Scheme liabilities have been discounted at a rate that reflects the time value of money and the characteristics of the liability. For the 2006/07 accounts, a rate of 5.4% has been used, based on the current rate of return on a high quality corporate bond of equivalent currency and term to scheme liabilities.

The actuarial gains and losses, arising where actual events have not coincided with the actuarial assumptions made for the last valuation or where the actuarial assumptions have been changed, have been taken into account in the pensions liability.

The current service cost has been based on the most recent actuarial valuation at the beginning of the period, with the financial assumptions updated to reflect conditions at that date. Employee contributions during the period have been set off against the current service cost. Discretionary benefits, particularly added years, awarded on early retirement have been treated as past service costs. Where settlements or curtailments have arisen, a calculation has been carried out of the net pension asset/ liability before and after the event to determine the net movement attributable to the changes arising from the settlement or curtailment.

Interest cost was based on the discount rate mentioned above and the present value of scheme liabilities at the beginning of the period, reflecting any changes in the liabilities during the year. Actuarial advice was sought in setting expected rates of return on assets.

Explanations of many of the above terms can be found in the glossary.

Private Finance Initiatives (PFIs)

The authority accounts for Private Finance Initiative contracts in accordance with Application Note F of FRS5, which specifies that properties used to provide services under PFI contracts, should be recognised as an asset by whichever party has access to the risks and benefits of the property. Having assessed existing contracts, the authority has concluded that assets in the contracts do not have to be recognised on its balance sheet. All payments made under the contract are therefore charged to the revenue account.

Those assets which have been contributed to PFI contracts by the Council are accounted for as deferred consideration, which is charged to the revenue account over the life of the contract.

Those assets which will transfer back to the authority's ownership at the end of the contracts are accounted for by identifying the element of the contract payments which notionally relates to their acquisition and treating it as a prepayment, creating a long term debtor which is built up over the life of the contract. Application Note F of FRS5 requires that the long term debtor balance should be built up to a value which, at the time that the contract is entered into, the Council expects will be the fair value of the assets at time of transfer. In order to arrive at an estimate of this value, the completed assets are valued in line with the Council's revaluation policy and are depreciated on a straight-line basis over the life of the contract. In order to reflect expected price increases during the life of the contract, the depreciated value is then adjusted for inflation using the Treasury's long term inflation target figure. The resulting expected value for assets is built up as a long term debtor in annual equal amounts over the life of the contract, in accordance with the SORP.

If, during the life of the contract the expected transfer value of the assets falls, this would be treated as an impairment and a provision for the fall in value would be created.

Provisions

Provisions have been made in the accounts for liabilities or losses which are likely to be incurred or certain to be incurred, but uncertain as to the amounts or dates on which they will arise. Provisions are charged to the relevant service account and reviewed annually to determine their appropriateness. The main provision is for insurance claims. The insurance provision represents most likely liabilities, determined in light of advice from actuaries.

Provisions for Bad and Doubtful Debts

The carrying amount of debtors is adjusted for provisions for doubtful debts, and known uncollectable debts have been written off in full. The main provisions are for debts relating to Council Tax, Non-Domestic Rates and Housing Rents. 32% of all outstanding debts on Council Tax and 42% of all outstanding debts on Non-Domestic Rates that are less than a year old are provided for, and these factors are increased for every year of outstanding debt until all debts over seven years are fully provided for. The Housing Rents' bad debt provision has been calculated on the basis of 20% of all current tenants' arrears and 90% of all former tenants' arrears being provided for.

Repurchase of Borrowing

As the repurchase of borrowing has been coupled with a restructuring of borrowing with substantially the same overall economic effect, gains or losses are recognised in the Income and Expenditure Account over the life of the replacement borrowing.

Reserves

These are amounts set aside for purposes falling outside the definition of provisions. The Council has both Capital and Revenue Reserves, some of which can be used to support expenditure and others which have been established for other purposes. The Landfill Allowance Trading Reserve and the FRS17 Pensions Reserve cannot be called upon to support spending. The Usable Capital Receipts Reserve is a reserve established for specific statutory purposes. The Major Repairs Reserve is required by statutory provision, established in relation to the HRA. The Earmarked Reserves have been set up to support specific items of capital and revenue expenditure. The General Fund Balance can be used to meet both capital and revenue expenditure.

Stocks and Work in Progress

Stocks are generally shown in the Balance Sheet at historic cost. The main exception to this is Building Services' stocks which are valued at current replacement cost. Work in progress is shown at current cost, including overheads.

Tangible Fixed Assets

Recognition and Measurement -

All expenditure on the acquisition, creation or enhancement of tangible fixed assets is capitalised provided that the asset yields benefits to the Council for a period of more than one year. This excludes expenditure on routine repairs and maintenance of fixed assets which is charged directly to service revenue accounts.

Property assets, excluding those of the HRA, are revalued by means of a five year rolling programme which was last completed, with the exception of a few properties, in 2004/05. HRA properties are valued annually. Valuations are carried out on the basis recommended by CIPFA and in accordance with the Statements of Asset Valuation Principles and Guidance Notes issued by the Royal Institution of Chartered Surveyors (RICS). Assets are classified into the groupings required by the Code and are valued in the Balance Sheet on the following bases:

- Operational assets the lower of net current replacement cost and net realisable value in existing use
- Investment properties and assets that are surplus to requirements the lower of net current replacement cost and net realisable value
- Fixed assets under construction historic cost
- Infrastructure assets historic cost, net of depreciation
- Community assets nominal value

Depreciation and Impairment -

Depreciation is provided for on all fixed assets except for freehold land, non-operational investment properties and assets under construction. Assets are depreciated on a straight-line basis over their estimated useful lives. Residual values are taken into account in the calculation of depreciation, where appropriate. Estimated lives for new assets vary but are mainly as follows:

•	Buildings	50 years
•	Infrastructure assets	20 years
•	Vehicles and operational equipment	5 - 10 years
•	Computer equipment	3 - 5 years

Assets have been reviewed for any material impairment loss. Those arising as a result of a consumption of economic benefits have been recognised in service revenue accounts. Other impairments reflecting a general movement in prices are recognised in the Fixed Asset Restatement Account.

Disposals -

Any income (capital receipts), above the de minimis set by regulation (currently £10,000), from the disposal of fixed assets is credited to the Usable Capital Receipts Reserve. A proportion of capital receipts from housing sales is required to be paid over to Central Government. The amount due is charged to the Net Operating Cost section of the Income and Expenditure Account and the same amount appropriated from the Usable Capital Receipts Reserve and the Statement of Movement on the General Fund Balance.

Upon disposal, the net book value of the asset disposed of is written off against the Fixed Asset Restatement Account.

Charges to the Income and Expenditure Account -

All services are charged with depreciation and where required, any related impairment loss, for all fixed assets used in the provision of the service. This includes surplus assets held for disposal, which should be charged to Non Distributed Costs. All expenditure on repairs and maintenance relating to fixed assets are charged to the appropriate service revenue account.

Finance costs, including interest payable, are charged to the Net Operating Costs section of the Income and Expenditure Account. In accordance with FRS4, interest costs of debt have been allocated to financial years over the term of the debt at a constant rate. Any interest accrued has been added to the carrying amount of the loan.

Value Added Tax

Value Added Tax is included in the accounts only to the extent that it is irrecoverable and therefore charged to service expenditure as appropriate.

INCOME AND EXPENDITURE ACCOUNT

This statement reports the net cost for the year of all the functions for which the Council is responsible, and demonstrates how that cost has been financed from general government grants and income from local taxpayers.

2005/06		-	2006/07		-
Net Expenditure £000s		Gross Expenditure £000s	Income £000s	Net Expenditure £000s	Note
241,989	Education	351,051	317,565	33,486	16/17
117,757	Social Services	166,540	51,360	115,180	2
-10,082	Housing	150,027	161,559	-11,532	
32,214	Highways, Roads and Transport	49,642	14,869	34,773	
61,195	Cultural, Environmental and Planning	105,321	37,584	67,737	
6,165	Central Services to the Public	38,858	31,688	7,170	
357	Courts	328	0	328	
439	Other Services	3,444	3,281	163	
7,535	Corporate and Democratic Core	8,017	1	8,016	
-12,874	Non-distributed costs	4,294	0	4,294	
444,695	Net cost of services	877,522	617,907	259,615	_
3,462	Gains(-)/ Losses on disposal of fixed assets			2,761	3
410	Precepts and levies			455	4
-1,712	Net surplus on trading operations			-768	6
-3,811	Interest and investment income			-5,595	
26,666	Interest payable & similar charges			28,312	
11,931	Amount payable to the Housing Capital Receipts Pool			9,949	
5,370	Pensions interest cost and expected return on pensions assets			480	44
487,011	Net operating expenditure			295,209	
-200,054	General grants and contributions			-29,634	16
-127,036	Income from the Collection Fund			-135,782	
-130,416	Contribution from Non-Domestic Rate Pool			-107,503	
-29,505	Deficit for year			-22,290	_

STATEMENT OF MOVEMENT ON THE GENERAL FUND BALANCE

The Income and Expenditure Account shows the Council's actual financial performance for the year, measured in terms of the resources consumed and generated over the last twelve months. The Account is prepared in line with proper accounting practices, but is out of line with the statutory provisions that specify how local authorities are required to raise Council Tax. The main differences are:

- capital investment is accounted for as it is financed, rather than when the fixed assets are consumed
- the payment of a share of housing capital receipts to the Government scores as a loss in the Income and Expenditure Account, but is met from the usable capital receipts balance rather than Council Tax.
- retirement benefits are charged as amounts become payable to pension funds and pensioners, rather than as future benefits are earned.

The General Fund Balance compares the Council's spending against the Council Tax that it raised for the year, taking into account the use of the reserves built up in the past and contributions to reserves earmarked for future expenditure.

The Statement below reconciles the differences between the outturn on the Income and Expenditure Account and the General Fund Balance.

2005/06		2006/07
£000s		£000s
-29,505	Deficit from Income and Expenditure Account	-22,290
37,650	Net additional amount required by statute and non-statutory provisions to be debited or credited to the General Fund Balance for the year	28,961
8,145	Increase in the year in the General Fund Balance	6,671
15,658	General Fund Balance brought forward	23,803
23,803	General Fund Balance carried forward	30,474

A detailed breakdown of the additional amounts required by statute and non-statutory provisions to be debited or credited to the General Fund Balance are shown in note 19.

STATEMENT OF TOTAL RECOGNISED GAINS AND LOSSES (STRGL)

This statement brings together all gains and losses experienced by the authority during the year, including those not reflected in the Income and Expenditure Account.

2005/06 £000s	Deficit on the Income and Expenditure Account for	2006/07 £000s
-29,505	the year	-22,290
74,395	Surplus arising from the revaluation of fixed assets	188,894
8,734	Actuarial gains and losses on pension fund assets and liabilities	67,063
	Other gains and losses -	
-988	Movement on Collection Fund Balance	-1,581
-218	HRA amortisation of premiums and discounts	-406
153	HRA Right to Buy administration expenses	158
	Adjustments to the Capital Financing Account:	
0	Transfer of assets to PFI contractor	5,280
0	Transferred debt	-220
52,571	Total recognised gains for the year	236,898

BALANCE SHEET

The Balance Sheet summarises the financial position of the whole Council and shows the value of the Council's assets and liabilities at the year-end.

31 March 2006	3	31 March	2007	Note
£000s		£000s	£000s	
	Fixed Assets -			23-2
1,006	Intangible		967	
1,429,853	Tangible		1,647,537	
59,907	Deferred Consideration		67,691	
3,825	Long Term Investments		10,812	30
11,449	Long Term Debtors		12,716	31
6,154	Net Deferred Premiums		5,177	33
1,512,194	Total Long Term Assets	_	1,744,900	
	Current Assets -			
1,980	Stocks and Work in Progress	1,978		
57,058	Debtors	50,329		32
2,662	Landfill Allowances	3,599		11
44,775	Investments	78,100		
11,641	Cash and Bank	11,840	145,846	
1,630,310			1,890,746	
	Current Liabilities -			
-4,420	Short Term Borrowing	-975		34
-1,155	Landfill Usage	-1,212		11
-88,830	Creditors	-92,498		
0	Bank Overdraft	-729	-95,414	
1,535,905	Total Assets Less Current Liabilities		1,795,332	
-425,653	Long Term Borrowing		-486,600	34/3
-5,089	Deferred Liabilities		-4,869	36
-21,428	Provisions		-22,204	37
-80,912	Grants-Deferred Account		-93,470	38
-260,970	Net liability related to defined benefit pension scheme		-209,438	44
741,853	Total Assets Less Liabilities	_	978,751	
840,311	Fixed Asset Restatement Account		1,005,454	39
71,523	Capital Financing Account		81,551	39
7,000	Usable Capital Receipts Reserve		7,013	39
240	Deferred Credits		126	
-260,970	FRS17 Pensions Reserve		-209,438	39
0	Major Repairs Reserve		25	
25,836	Earmarked Reserves		31,050	39
23,803	General Fund Balance		30,474	
32,341	Housing Revenue Account Balance		32,307	
1,769	Collection Fund Balance		189	
741,853	Net Worth	_	978,751	29

CASH FLOW STATEMENT

This statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes. Note 45 to the Core Financial Statements specifically supports this statement.

2005/06		2006/	07
£000s		£000s	£000s
	Revenue Activities		
	Cash Outflows -		
433,122	Cash paid to and on behalf of employees	452,191	
243,134	Other operating cash payments	260,423	
28,484	Housing benefit paid out	32,723	
12,175	Payments to Capital Receipts Pool	10,066	
18,423	Precepts and Collection Fund surplus paid to non-billing authorities	19,688	
81,239	NNDR payments to national pool	86,022	
816,577	Total Payments		861,1
	Cash Inflows -		
33,344	Rents (after rebates)	32,435	
123,097	Council Tax receipts	129,336	
68,269	Non-domestic rate receipts	88,004	
130,222	NNDR receipts from national pool	103,988	
194,272	Revenue Support Grant	20,896	
0	Dedicated Schools Grant	219,243	
77,321	DWP grants for benefits	96,088	
135,352	Government and other grants	142,088	
65,781	Cash received for goods and services	70,195	
23,058	Other operating cash receipts	26,141	
850,716	Total Receipts		928,4
34,139	Net cash inflow from Revenue Activities	_ _	67,3
	Returns on Investments and Servicing of Finance		
	Cash Outflows -		
24,469	Interest paid	26,703	
25	Interest element of finance lease rentals	56	26,7
	Cash Inflows -		
3,851	Interest and dividends received		5,0
20,643	Net cash outflow from Investments and Servicing of Finance		21,7

CASH FLOW STATEMENT (continued)

2005/06		2006/	07
£000s		£000s	£000s
	Capital Activities		
	Cash Outflows -		
157,401	Capital expenditure	114,927	
1,797	Premium on early repayment	758	
2,000	Long term investments	7,000	
529	Advances on employee car loans	627	123,312
	Cash Inflows -		
22,012	Sale of fixed assets	21,278	
23,037	Capital grants received	30,933	
65	Discount on early repayment	871	
906	Other capital cash receipts	612	53,694
115,707	Net cash outflow from Capital Activities	_	69,618
-102,211	Net cash outflow before Financing		-24,059
	Management of Liquid Resources		
2,825	Net cash inflow/outflow (-) from short term investments		-33,325
	Financing		
	Cash Outflows -		
30,098	Repayments of amounts borrowed (long term)	102,688	
146,228	Repayments of amounts borrowed (short term)	140,232	
67	Finance Lease Principal	221	
230	Repayment of transferred debt	232	243,373
	Cash Inflows -		
128,081	New loans raised (long term)	163,440	
148,263	New loans raised (short term)	136,787	300,227
99,721	Net cash inflow from Financing	_	56,854
335	Increase/ Decrease (-) in Cash	_	-530

1 Prior Period Adjustments

For 2006/07, the statements required by the SORP represent a substantial change from the statements produced in 2005/06 and earlier years. The Consolidated Revenue Account and the Statement of Total Movements in Reserves have been disaggregated into the following new format:

- Income and Expenditure Account a summary of resources generated and consumed by the authority in the year;
- Statement of Movement on the General Fund Balance a reconciliation showing how the balance of resources generated/ consumed in the year links in with statutory requirements for raising Council Tax;
- Statement of Total Recognised Gains and Losses demonstration of how the movement in net worth on the Balance Sheet is identified to the Income and Expenditure Account surplus/ deficit and to other unrealised gains and losses.

The presentation changes required to comply with SORP changes are summarised below:

	2005/06	2006/07
	Statement of Accounts	Statement of Accounts
Transfer to/from HRA Balances, Earmarked Reserves and other statutory funds	Consolidated Revenue Account	Statement of Movement on the General Fund Balance
Transfers to/from Capital Financing Account, from Useable Capital Receipts, and Movement on the Pensions Reserve	Consolidated Revenue Account	Disaggregated within the Statement of Movement on the General Fund Balance
Deferred Premiums	Bottom half of Consolidated Balance Sheet, net of Deferred Discounts	Top half of the Balance Sheet, under Long Term Assets, net of Deferred Discounts
Government Grants Deferred	Bottom half of the Consolidated Balance Sheet	Top half of the Balance Sheet, under Long Term Liabilities
Capital Grants Unapplied	Bottom half of the Consolidated Balance Sheet	Top half of the Balance Sheet, included in Current Liabilities as Creditors

In addition, the SORP includes the following changes in accounting policies that impact on the comparative figures for 2005/06 in the Income and Expenditure Account:

- capital financing charges for the use of fixed assets are no longer made to service revenue accounts, support services and trading accounts;
- credits for government grants deferred are now posted to service revenue accounts, support services and trading accounts, rather than credited as a corporate income item;
- gains and losses on the disposal of fixed assets are recognised in the Income and Expenditure Account.

NOTES TO THE CORE FINANCIAL STATEMENTS

These changes have had the following impact on the comparative figures for 2005/06 compared with those published in the 2005/06 Statement of Accounts:

	Consolidated Revenue Account 2005/06	Removal of Capital Financing Charges	Government Grants Deferred Credits	Other Adjustments	2005/06 Comparatives in Income and Expenditure Account
	£000s	£000s	£000s	£000s	£000s
Education	256,852	-12,894	-1,969	0	241,989
Social Services	121,215	-1,177	-259	-2,022	117,757
Housing	17,252	-26,133	-67	-1,134	-10,082
Highways, Roads and Transport Cultural,	27,155	-5,669	-1,266	11,994	32,214
Environmental and Planning	67,309	-5,050	-998	-66	61,195
Central Services to the Public	6,384	-95	-124	0	6,165
Courts	357	0	0	0	357
Other Services	448	-78	0	69	439
Corporate and Democratic Core	7,622	-85	-2	0	7,535
Non-distributed costs	-12,913	0	0	39	-12,874
Impact on Net Cost of Services	491,681	-51,181	-4,685	8,880	444,695
Gains(-)/ Losses on disposal of fixed assets	0	0	0	3,462	3,462
Precepts and levies	12,404	0	0	-11,994	410
Net surplus(-)/ deficit of trading operations	16	-428	-17	-1,283	-1,712
Interest and Investment Income	-3,812	0	0	1	-3,811
Non-operational Assets	2,031	0	0	-2,031	0
Asset Management Revenue Account	-33,194	25,590	4,702	2,902	0
Interest payable and similar charges	0	26,666	0	0	26,666
Losses on the repurchase of borrowing	647	-647	0	0	0
Contribution of Housing Capital Receipts to Pool	11,931	0	0	0	11,931
Pensions interest cost and expected return on pensions assets	5,370	0	0	0	5,370
Impact on Net Operating Expenditure	487,074	0	0	-63	487,011

The column for adjustments includes:

- the 2006 SORP requires authorities to show gains and losses on asset disposals on the face of the Income and Expenditure Account. The Council had no disposals in 2005/06 which were either above or below market values, except for certain properties that were demolished. These were previously treated as impairments. Adjustments have been made to reverse the impairment entries.
- the levy for West Yorkshire Passenger Transport Authority has been moved from Precepts within Net Operating Expenditure to the Highways, Roads and Transport line within Net Cost of Services. This is in line with current BVACOP guidelines.
- minor adjustments on HRA accounting for premiums and Right to Buy administration in order to conform with legislation.
- the reclassification of Commercial Estates as a Trading Operation.
- The net cost of Social Services shows a decrease from 2005/06 to 2006/07, primarily due to an exceptional charge in 2005/06 of £7.1 million relating to compensation payments arising from Equal pay claims. Non-distributed costs shows an increase of £17.2 million from 2005/06 to 2006/07, primarily due to changes to the Local Government Pension Scheme which took effect on 1 April 2006 and resulted in a £16.9 million credit to Non-distributed costs in 2005/06.

3 Gains and Losses on disposal of fixed assets

The 2006 SORP requires authorities to show gains and losses on asset disposals on the face of the Income and Expenditure Account. The Council had no disposals in 2006/07 which were either above or below market values, except for certain properties that were demolished. This included a special school which was demolished to make way for a new school to be built under the new PFI contract (£1.702 million), and a number of council houses demolished as part of a housing regeneration project at Deighton/Brackenhall (£0.711 million).

4 Precepts and Levies

This represents the following precepts and levies:

2005/06 £000s		2006/07 £000s
383	Parish Precepts	415
27	Environment Agency	40
410		455

5 Building Control Charges Regulations

The Local Authority Building Control Regulations require the disclosure of information regarding the setting of charges for the administration of the building control function. However, certain activities performed by Building Control cannot be charged for, such as providing general advice and liaising with other statutory authorities. The statement below shows the total cost of operating the Building Control function divided between the chargeable and non-chargeable activities.

2005/06 £000s		2006/07 £000s
	Chargeable	
-1,156	Income	-1,059
1,079	Expenditure	1,015
-77		-44
	Non Chargeable	
675	Net Expenditure	737
598	Total Deficit	693

6 Trading Operations

The Council carries out the following trading operations. These operations are deemed function in a competitive environment, that is one in which the user has discretion over whether to procure the service from the in-house provider either as part of a periodic tendering procedure or on a continuous basis.

200	5/06 Restated			2006/07		_
Surplus (-)/ Deficit	Surplus (-)/ Deficit		Expenditure	Income		lus (-)/ ficit
£000s	£000s		£000s	£000s	£	000s
153	153	Cleaning of Buildings	6,288	6,079	(*)	209
149	77	Building Services	46,316	46,447	(*)	-131
-8	-68	Highways Direct Services	19,177	19,271	(*)	-94
36	7	Legal Services	4,765	4,703		62
-26	-73	Estates Management	9,170	9,016		154
-292	-503	Transport Services	12,392	12,254	(*)	138
0	-1,283	Commercial Estates	1,243	2,568		-1,325
212	212	Catering	10,393	10,578		-185
-208	-234	Other Services	5,352	4,948		404
16	-1,712		115,096	115,864		-768
In addition the	e following tra	ding activities are included v	within the Net C	Cost of Servi	ces ·	
-77	-77	Building Control	1,015	1,059		-44
-126	0	Commercial Estates	0	0		0
-98	-330	Markets	2,324	2,512		-188
-301	-407	_	3,339	3,571		-232

^(*) these figures are shown after the following refunds and additional charges:

Highways Direct Services - £0.230 million refund to Highways

Transport Services - £0.350 million refund to the various services

Building Services - £0.350 million refund to the HRA

Cleaning of Buildings - £0.182 million additional charges to various services. These charges reflect the effects of the equal pay issue on this trading service.

7 Local Authority (Goods and Services Act) 1970

The Council is empowered by this Act to provide goods and services to other public bodies. Expenditure and income relating to this work were as follows:

2005/0	06		2006/0	7
Expenditure	Income		Expenditure	Income
£000s	£000s		£000s	£000s
290	299	Supply of goods and materials	284	301
1,789	2,048	Administrative, professional or technical services	2,284	2,058
33	37	Vehicle and driver hire	11	12
831	972	Maintenance of buildings or grounds	3,081	3,273
2,943	3,356	- -	5,660	5,644

8 Private Finance Initiative (PFI) Transactions

i) Waste Disposal Services

In April 1998, the Council entered into a twenty five year contract for waste disposal services, with Kirklees Waste Services Ltd (now Sita Kirklees Ltd). The Council incurred costs of £10.8 million under the contract in 2006/07 (2005/06 £9.9 million), of which £1.4 million was outstanding at 31 March 2007 (£0.3 million at 31 March 2006). Total commitments over the remainder of the life of the contract are estimated to be £186.6 million, scheduled as follows:

	£000s
2007 – 2011	57,158
2012 – 2016	58,835
2017 – 2021	58,835
2022 – 2023	11,767

ii) Education

- (a) In March 2001, the Council entered into a thirty two and a half year contract with Kirklees Schools Services Ltd for the delivery to twenty of the Council's schools of:
 - Initial investment to carry out major repairs and improvements.
 - Maintenance of the buildings over the contract period.
 - Provision of caretaking and cleaning services for the contract period.

The Council incurred costs of £9.8 million under the contract in 2006/07 (2005/06 £9.8 million). At 31 March 2007 an amount of £0.8 million was outstanding to the operator (£0.7 million at 31 March 2006). The Council provided services as a sub-contractor to the operator to the value of £0.3 million (2005/06 £0.7 million). Total payments over the remaining life of the contract are estimated to be £324.2 million, scheduled as follows:

	£000s
April 2007 – March 2012	52,260
April 2012 – March 2017	55,938
April 2017 – March 2022	60,099
April 2022 – March 2027	64,808
April 2027 – March 2032	70,135
April 2032 – September 2033	20,965

- (b) Commercial close was achieved in March 2005 on a PFI contract for a period until 31 August 2031, for delivery to three of the Council's Special Schools of:
 - New build schools at two sites, and major extensions to and full refurbishment of existing buildings at the third.
 - Maintenance of the buildings over the contract period.
 - Provision of caretaking, cleaning and other premises management functions over the term of the contract.

The Council incurred costs of £1.7 million under the contract in 2006/07. Total payments over the remaining life of the contract are estimated to be £67.8 million, scheduled as follows:

	£000s
April 2007 – March 2012	14,306
April 2012 – March 2017	13,882
April 2017 – March 2022	13,677
April 2022 – March 2027	13,686
April 2027 – August 2031	12,270

iii) Housing

The Council has received endorsement from Central Government to proceed to the procurement stage on a scheme to build 550 units of HRA housing, of which approximately 150 will be "extra care" units and 40 will be suitable for tenants with physical disabilities. The scheme is currently in procurement, with commercial close planned for 2008.

iv) Treatment of assets under the PFI Transactions

In i) and ii) above, the Council has leased assets to the operator, with consideration being given through an abatement of contract payments. This abatement is effectively a prepayment (Deferred Consideration) by the Council and is being written down over the period of the contract.

In the case of ii), it is anticipated that at the end of the contract there will be a residual value for the assets and this is being built up as a Long Term Debtor over the life of the contract. In the case of the Waste Disposal PFI, it is not known at this stage whether there will be a material residual value at the end of the contract.

9 Section 5 Local Government Act 1986

Section 5 requires expenditure on publicity to be reported. Actual expenditure on publicity was as follows:

2005/06		2006/07
£000s		£000s
1,031	Recruitment Advertising	659
487	Other Advertising	435
659	Other Publicity	691
2,177		1,785

10 Section 137 Local Government Act 1972

Section 137, as amended, empowers Local Authorities to make contributions to certain charitable funds, not for profit bodies providing a public service in the United Kingdom and mayoral appeals.

The Council's expenditure under this power was £16,000 mainly on grants to the community (£26,000 in 2005/06).

11 Landfill Allowances Trading Scheme

The Waste and Emissions Trading Act 2003 places a duty on waste disposal authorities to reduce the amount of biodegradable municipal waste (BMW) disposed to landfill. Consequently, the Landfill Allowances Trading Scheme which was launched on 1 April 2005 requires authorities to hold sufficient allowances to cover the amount of BMW disposed. Where an authority wishes, it can buy and sell allowances, but where insufficient allowances are held an authority is subject to a £150 per tonne penalty. The Council was allocated 125,582 tonnes allowances for the year 2006/07 (2005/06 131,787 tonnes) and it is estimated that it has only landfilled 67,503 tonnes in the year (2005/06 56,872 tonnes). The Council has not traded any allowances in the year. The value of the allowances has been based on the weighted average value of allowances traded in the year (as defined by the Department of Environment Food and Rural Affairs) as £17.95 per tonne (2005/06 £20.20 per tonne). The balance, an amount of £0.9 million, after adjustments for the revaluation of allowances held at 31 March 2006 and actual usage for the year 2005/06, has been transferred to a Landfill Allowances Trading Reserve.

12 Pooled Funds

Section 31 of the Health Act 1999 and the NHS Bodies and Local Authorities Partnership Arrangements Regulations 2000 enable the establishment of joint working arrangements between NHS bodies and local authorities. Pooled funds allow health bodies and local authorities to work collaboratively to address specific local health issues.

During 2002/03 the Council, in association with the local Primary Care Trusts, established a development fund for People with Learning Disabilities. The purpose of the fund was to increase the opportunities for adults with learning disabilities to access community facilities, to support people in the development of person centred planning, and to provide advocacy support in the development of services. In 2003/04 the same partners established an Integrated Community Equipment Service. Contributions and expenditure for both funds are detailed below:

2005/06		2006/07
£000s		£000s
115	Balance at 1 April	413
	Gross Funding	
1,334	Kirklees MC	1,405
342	North Kirklees Primary Care Trust	271
196	Huddersfield Central Primary Care Trust	202
110	South Huddersfield Primary Care Trust	114
11	Other income	6
1,993	Total Funding	1,998
	<u>Expenditure</u>	
1,605	Community Equipment	1,524
90	Learning Disabilities Development Fund	185
1,695	Total Expenditure	1,709
413	Balance at 31 March	702

13 Members Allowances

2005/06		2006/07
£000s		£000s
1,139	Total amount of allowances paid, including employers' national insurance and pension contributions	1,205

14 Remuneration of Employees

The number of employees whose remuneration was £50,000 or more was as follows:

2005/06 Number of employees 97	Remuneration Band (£) 50,000 - 59,999	2006/07 Number of employees 150
26	60,000 - 69,999	38
14	70,000 - 79,999	12
8	80,000 - 89,999	8
1	90,000 - 99,999	3
0	100,000 - 109,999	1
0	110,000 - 119,999	6
1	120,000 - 129,999	2
1	130,000 - 139,999	1
0	210,000 - 219,999	1

The figures for 2005/06 have been restated as the SORP now requires that the remuneration figures include employee pension contributions, whereas previously these were exempt. The remuneration in the highest band in 2006/07 relates to a compensation payment made for loss of office.

15 Transactions with Related Parties

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council, or to be controlled or influenced by the Council. Disclosure of these transactions allows stakeholders to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to transact freely with the Council.

The Council is aware of the following transactions with related parties in 2006/07 not disclosed elsewhere in the Statement of Accounts.

i) Elected Members and Chief Officers

There were no material disclosures to declare for 2006/07 for either Elected Members or Chief Officers. It should be noted that all members' financial and other interests which could conflict with those of the Council are open to public inspection as required by the code of conduct adopted by the Council in accordance with section 51 of the Local Government Act 2000 and the Local Authorities (Model Code of Conduct) (England) Regulations 2001, made under section 50 of that Act. Members are also required to disclose personal and prejudicial interests in matters being considered at meetings at which they are present. Officers also have a duty to declare any interests which could conflict with those of the Council.

ii) Parish Councils

Precepts made by Parish Councils were as follows:

2005/06		2006/07
£000s		£000s
82	Denby Dale Parish Council	85
125	Holme Valley Parish Council	153
96	Kirkburton Parish Council	99
38	Meltham Town Council	39
42	Mirfield Town Council	39
383		415

The Council currently provides office accommodation for Parish Councils free of charge.

Certain Parish Councils have invested funds with the Council. The amounts held were as follows:

31 March 2006		31 March 2007
£000s		£000s
35	Denby Dale Parish Council	45
80	Holme Valley Parish Council	60
82	Meltham Town Council	41
50	Mirfield Town Council	50
247		196

Denby Dale Parish Council paid £25,000 (2005/06 £25,000) to the Council in respect of the shared costs of the Denby Dale Parish Countryside Project, and received £3,000 (2005/06 £3,000) from the Council in respect of administrative support for the Project. It also paid the Council £5,500 (2005/06 nil) in respect of a contribution towards the refurbishment of a play area in Lower Cumberworth and £2,900 (2005/06 £1,600) for miscellaneous services and equipment.

The Council provided services to Holme Valley Parish Council to the value of £46,800 (2005/06 £7,200) including the provision for play areas and a youth shelter, office services and equipment, Christmas trees and a contribution towards CCTV upgrade. The Council was owed £25,000 at 31 March 2007 (£2,000 at 31 March 2006).

Kirkburton Parish Council paid £10,400 (2005/06 £8,700) to the Council for goods and services, including hanging baskets, Christmas trees and election services.

Meltham Town Council agreed with the Council that following the sale of an area of land, in 1999/2000, £185,000 would be deposited with the Council to fund jointly agreed projects. The investment detailed above reflects the monies remaining. The Council provided services to the Town Council to the value of £5,400 (2005/06 £21,600), including professional services, the collection of trade waste and the provision of hanging baskets. The Council was owed £2,400 at 31 March 2007 (£19,100 at 31 March 2006).

Mirfield Town Council paid £1,100 (2005/06 £6,700) to the Council for hanging baskets, Christmas trees and office services and equipment.

iii) West Yorkshire Fire Authority

The Council has received the following payments from the West Yorkshire Fire Authority:

2005/06		2006/07
£000s		£000s
196	Financial support services	193
67	Cleaning services	77
45	Property repairs and capital works	73
23	Other	23
331		366

As at 31 March 2007, £38,000 was owing to the Council (£39,000 at 31 March 2006).

iv) Companies

Kirklees Community Association

The Council manages the Association's properties under a management contract. Services were provided to the amount of £77,200 (2005/06 £76,600). The Council also provided administrative services to the Association for which it was paid £31,700 (2005/06 £34,000).

Kirklees Theatre Trust

The Council makes annual grants to the Trust, which amounted to £402,900 in 2006/07 (2005/06 £428,400). The Trust occupies premises leased to it by the Council at a peppercorn rent. The Council leased part of the refurbished North Wing of the Theatre from the Trust on a short term lease from 1 April 2006 to 30 June 2006 for a rent of £2,800. The Council advanced the Trust a loan of £130,000 during 2006/07 all of which was outstanding at 31 March 2007.

Kirklees Music School

The Council paid contract fees of £723,200 (2005/06 £716,000) to the Music School.

Huddersfield Pride Ltd

The Company was wound up in 2005/06. At 31 March 2006 the Council was owed £217,000 for the reimbursement of expenditure on behalf of the Company. These monies were repaid in 2006/07.

Calderdale and Kirklees Careers Service Partnership Ltd

The Company invoiced the Council for £249,500, mainly for providing adult learning services, (2005/06 £219,900) whilst the Council provided £114,100 of telephone services, IT services and training facilities (2005/06 £111,800) for the Company. The Council was owed £6,200 at 31 March 2007 (nil at 31 March 2006). At 31 March 2007, £30,100 was due from the Council to the Company (£39,500 at 31 March 2006).

Kirklees Media Centre Ltd

The Council leased premises from the Company. Rent and service charges totalled £19,000 (2005/06 £18,400).

The Council has agreed to provide an interest free loan of up to £300,000 to the Company. At 31 March 2007, £217,500 was outstanding (£237,500 at 31 March 2006).

Into Business Scheme

The Council made payments and grants totalling £3,500 (2005/06 £2,200) to the Company.

Intruplas Ltd

The Council agreed to lend up to £400,000 to the Company, pending receipt of funding. The amount outstanding at 31 March 2007 was £78,900 (£74,400 at 31 March 2006).

The Company ceased to lease premises from the Council in 2005/06. At 31 March 2007, there was £16,300 outstanding from previous years.

Kirklees Energy Services Ltd

The Council made grants and payments to the Company totalling £365,000 (2005/06 £88,300).

The Company leased premises from the Council at a cost of £10,200 (2005/06 £12,400).

Kirklees Active Leisure

The Council provided funding of £2.40 million to the Company (£2.28 million in 2005/06). In addition, the Company was paid £150,000 for providing swimming facilities for the Council's Education Service (2005/06 £144,200). The Council also pays salaries on behalf of the company, for which it reimburses the Council.

The Council provided services for the Company to the value of £419,200 (2005/06 £414,400).

The company owed the Council £1.16 million at 31 March 2007 (£0.96 million at March 2006). The Council also advanced the company a loan of £431,000 during 2006/07, all of which was outstanding at 31 March 2007.

16 General Grants and Contributions

These grants are grants and contributions that do not relate to the performance of a specific service.

2005	/06		2006/07
	Restated		
£000s	£000s		£000s
194,799	194,799	Revenue Support (RSG)*	20,729
-527	-527	Revenue Support – Amending Report adjustment	167
1,620	1,620	Local Public Service Agreement (LPSA) Performance Reward	1,620
1,651	1,651	Local Authority Business Growth Incentives (LABGI)	2,607
		Grants and contributions related to capital	
0	2,511	financing which cannot be identified to particular services or assets.	4,511
197,543	200,054		29,634

*For 2006/07, the arrangements for government support for the funding of schools changed. In 2006/07, the Council has received a specific grant – the Dedicated Schools Grant. £218.3 million has therefore been credited against the Education service line in the Income and Expenditure Account that would have previously been treated as part of the RSG in corporate income.

In line with changes to the 2006 SORP, the figures for 2005/06 have had to be restated to bring in capital grants and contributions, not identifiable to particular services or assets, previously written off directly to the Capital Financing Account.

17 Deployment of Dedicated Schools Grant

The council's expenditure on schools is funded by grant monies provided by the Department for Education and Skills, the Dedicated Schools Grant (DSG). DSG is ring fenced and can only be applied to meet expenditure properly included in the Schools Budget. The Schools Budget includes elements for Central Expenditure, which covers educational provision for pupils, including that made out of school, and for early years pupils, and for the Individual Schools Budget (ISB), which is divided into a budget share for each school. Over and underspends on the two elements are required to be accounted for separately.

Details of the deployment of DSG receivable for 2006/07 are as follows:

	Central Expenditure	ISB	Total
	£000s	£000s	£000s
Original grant allocation to Schools Budget for the			
current year in the authority's budget	18,251	200,754	219,005
Adjustment to finalised grant allocation	412	-174	238
DSG receivable for the year	18,663	200,580	219,243
Actual expenditure for the year (*)	-17,753	-199,280	-217,033
Underspend for the year	910	1,300	2,210
Contribution to schools balances	0	-1,300	-1,300
Underspend carried forward to 2007/08	910	0	910

(*) Excluding FRS 17

18 Disclosure of Audit Costs

The fees incurred relating to external audit and inspections were as follows:

2005/06 £000s		2006/07 £000s
279	Fees payable to the Audit Commission with regard to external audit services carried out by the appointed auditor	278
211	Fees payable to the Audit Commission for the certification of grant claims and returns	168
490		446

19 Note to the Statement of Movement on the General Fund Balance

This note shows a detailed breakdown of the additional amounts required by statute and non-statutory provisions to be debited or credited to the General Fund Balance.

2005/06		2006/07
£000s		£000s
	Items required by statute to be excluded when determining the Movement on the General Fund Balance for the year -	
24,056	Depreciation	30,383
-14,664	Grants deferred amortisation	-20,218
16,950	Deferred charges and consideration	14,933
-218	HRA amortisation of premiums and discounts	-406
3,462	Net gain(-)/ loss on disposal of fixed assets	2,761
153	HRA Right to Buy administration expenses	158
24,506	Net charges made for retirement benefits in accordance with FRS17	42,641
54,245		70,252
	Items required by statute to be included when determining the Movement on the General Fund Balance for the year -	
-8,937	Statutory provision for repayment of debt	-10,853
-1,244	Capital expenditure charged to the General Fund Balance	-6,421
11,931	Housing Pool	9,949
-23,405	Employer's contributions payable to pension funds and retirement benefits payable direct to pensioners	-27,110
32,590	· · · · · · · · · · · · · · · · · · ·	35,817
	Transfers to or from General Fund Balance -	
-7,147	Housing Revenue Account	34
-1,226	Voluntary provision for the repayment of debt	-1,857
13,433	Earmarked Reserves and other statutory funds	-5,033
37,650	Net additional amount required to be credited to the General Fund balance for the year	28,961

20 Summary of Capital Expenditure and Sources of Finance

2005/06 £000s		2006/07 £000s
	Capital Expenditure	
136,923	Tangible Fixed Assets	96,273
454	Intangible Assets	458
16,083	Deferred Charges	14,063
5,084	Deferred Consideration	4,903
158,544		115,697
	Sources of Finance	
108,047	Borrowing	51,702
9,124	Capital Receipts	11,158
25,966	Capital Grant and Contributions	32,776
13,504	Major Repairs Reserve	13,581
1,244	Revenue	6,421
659	Finance Leases	59
158,544		115,697

21 Deferred Charges

In line with the current SORP, all deferred charges are written off in the year in which they are incurred.

	2006/07
	£000s
alance at 1 April	0
kpenditure:	
mprovement Grants - Housing	5,399
Other Grants, Aided/ PFI Schools and Software	8,664
mounts written off to Capital Financing Account	-14,063
alance at 31 March	0
r	penditure: nprovement Grants - Housing other Grants, Aided/ PFI Schools and Software nounts written off to Capital Financing Account

22 Capital Commitments

	£000s
Contractual	
New Moorlands Primary School	5,401
Refurbishment of six storey housing blocks, Huddersfield	1,861
Dewsbury Market refurbishment	923
Shelley High School 6 th Form Centre	737
New Employee Healthcare facility	695
Decent Homes, Almondbury area, catch-up contract	639
<u>Planned</u>	
New Whitcliffe Road First and Nursery School	6,070
New Stile Common Primary School	6,000
New transport depot, Huddersfield	4,200
Enhancements - St George's Square, Huddersfield	2,035
Primrose Hill Home Zone	1,367
Enhancements – St Peter's Gardens, Huddersfield	1,250
Reconstruction – A643 Lindley Moor Road, Huddersfield	1,040

23 Information on Assets

The Council uses the following assets in the provision of its services:

	s the following assets in the provision of its services.	
31 March 2006		31 March 2007
	<u>Buildings</u>	
3	Nursery Schools and Annexe	3
95	Primary Schools	95
6	Middle Schools	6
20	High Schools	19
8	Special Schools	6
62	Aided/ Foundation Schools	63
12	Children and Young People Service – Children and Families	13
6	Youth Clubs	6
15	Leisure Centres and Swimming Pools	15
12	Public Halls/ Town Halls	12
26	Community Centres	25
15	Cemeteries and Crematoria	15
23	Libraries	23
8	Museums and Galleries	8
13	Adult Services – Service for Older People	13
16	Adult Services – Other Adult Services	14
5	Adult Services – Leased to Other Agencies	5
3	Adult Services – Other	2
10	Market Halls/ Open Markets	10
92	Car Parks	92
29	Public Conveniences	20
24,050	Council Dwellings	23,746
	Land	
810		810
1,881		1,881
1,136	Acres of Parkland	1,136
.,.30		.,.00
	Infrastructure	
209	Km of Principal Roads	209
1,784	Km of Other Roads	1,784
342	Km of Green Lanes	342
J		V. -

24 Finance and Operating Leases

Finance Leases:

The Council acquired £0.059 million of computer equipment in 2006/07 (£0.658 in 2005/06) for a "Home Computer Initiative Scheme" promoted by central government. This was considered to be under the terms of a finance lease. The rental payable in 2006/07 was £0.302 million (£0.090 million in 2005/06), with £0.081 million charged to the Income and Expenditure Account as finance costs (£0.023 million in 2005/06) and £0.221 million charged to the write-down of obligations to the lessor (£0.067 million in 2005/06).

These computers are being sub-leased to employees. The Scheme is self-financing with any rentals being paid by the Council offset by contributions from employees or from savings on employer's national insurance contributions. Because the assets are being sub-leased, the Council is not holding the asset value in its Balance Sheet.

Outstanding obligations to make payments under finance leases (excluding finance costs) at 31 March 2007 are as follows:

	£000s
Obligations payable in 2007/08	249
Obligations payable between 2008/09 to 2011/12	181
Total liability at 31 March 2007	430

Operating Leases:

The Council uses vehicles, wheeled bins, computer and printing equipment financed under terms of an operating lease. The amount paid under these arrangements in 2006/07 was £2.438 million (£3.378 million in 2005/06).

The Council also leases office accommodation, mainly in Huddersfield Town Centre. The rentals payable in 2006/07 were £1.068 million (£1.032 million in 2005/06).

The Council is committed at 31 March 2007 to making payments of £2.336 million under operating leases in 2007/08, comprising the following elements:

Lease Expiry	Land & Buildings	Vehicles & Equipment	Total
	£000s	£000s	£000s
2007/08	0	562	562
2008/09 – 2011/12	570	666	1,236
2012/13 onwards	538	0	538
Total	1,108	1,228	2,336

The Council also acts as a lessor of commercial property, land, market stalls and industrial units. Leased income received in 2006/07 amounted to £6.020 million (2005/06 £6.082 million). The gross value of assets leased out was £59.542 million at 31 March 2007, with accumulated depreciation of £1.062 million.

The Council also leases assets under PFI Transactions – see note 8.

25 Fixed Asset Valuation

With the exception of HRA properties, all properties are being revalued on a five year rolling programme. The valuations for non-housing properties for 2006/07 were completed by S D Bell MRICS, Principal Property Management Surveyor, Kirklees Metropolitan Council. The revaluations of council dwellings and other housing assets for 2006/07 were completed by the District Valuer. The valuations were in accordance with RICS guidance and are prepared on the following assumptions:

- that no high alumina cement, concrete or calcium chloride additive or other potentially deleterious material was used in the construction of the properties and that none has subsequently been incorporated.
- that the properties are not subject to any unusual or especially onerous restrictions, encumbrances or outgoings and that good title can be shown.
- that the properties and their value are unaffected by any matters which would be revealed by a local search or inspection of any register and the use and occupation are both lawful.

NOTES TO THE CORE FINANCIAL STATEMENTS

- that inspection of those parts which have not been inspected would not cause the Appointed Valuer to alter the opinion of value.
- that the land and properties are not contaminated.

Plant and machinery forming part of the building services' installations are included in the valuation of the buildings. A de minimis level of £10,000 has been established for the recording of new assets in the Balance Sheet.

The following statements show the progress of the Council's rolling programme for the revaluation of fixed operational and non-operational assets. The basis for valuation is set out in the statement of accounting policies on page 15.

		Operational Fixed Assets				
	Council Dwellings	Other Land and Buildings	Vehicles, Plant and Equipment	Infra- structure Assets	Community Assets	Total Assets
	£000s	£000s	£000s	£000s	£000s	£000s
Valued at historical/ nominal cost	0	0	9,832	108,154	998	118,984
value in -						
2006/07	788,386	273,726	3,806	20,928	0	1,086,846
2005/06	0	110,551	0	0	0	110,551
2004/05	0	105,134	0	0	0	105,134
2003/04	0	36,342	0	0	0	36,342
Pre 2003/04	0	94,416	0	0	0	94,416
Total	788,386	620,169	13,638	129,082	998	1,552,273

	Non-Operational Fixed Assets			
	Investment Properties	Assets Under Construction	Surplus Assets	Total Assets
	£000s	£000s	£000s	£000s
Valued at historical cost	0	1,348	0	1,348
Valued at current value in -				
2006/07	8,084	0	522	8,606
2005/06	25,870	0	4,701	30,571
2004/05	8,013	0	3,417	11,430
2003/04	18,214	0	18	18,232
Pre 2003/04	21,047	0	4,030	25,077
Total	81,228	1,348	12,688	95,264

26 Movement in Tangible Fixed Assets 2006/07: Operational

Dwe £0 Cost or Valuation 1 April 2006 72 Additions 33 Revaluations and Adjustments Disposals -1 Assets sub-let	uncil La Billings Bi 1000s 3 27,607 39,047	and and	Equipment £000s 16,065	Infra- structure Assets £000s	Community Assets £000s	Total Assets £000s
Cost or Valuation 1 April 2006 72 Additions 33 Revaluations and Adjustments Disposals -1 Assets sub-let	27,607 39,047	528,224	16,065			£000s
1 April 2006 72 Additions 3 Revaluations and Adjustments Disposals -1 Assets sub-let	39,047	•	,	166.150		
Additions Revaluations and Adjustments Disposals -1 Assets sub-let	39,047	•	,	166.150		
Revaluations and Adjustments Disposals -1 Assets sub-let	,	28,322		.00,.00	998	1,439,044
Adjustments Disposals -1 Assets sub-let	50,240		3,866	20,928	646	92,809
Assets sub-let		105,846	-137	-145	-646	155,158
	14,902	-2,489	-42	0	0	-17,433
31 March 2007 80	0	0	-59	0	0	-59
	01,992	659,903	19,693	186,933	998	1,669,519
Depreciation and Impairment						
1 April 2006	14,752	43,719	3,314	49,345	0	111,130
Revaluations and Adjustments	14,752	-22,299	-115	-145	0	-37,311
Charge for Year 1	13,606	18,314	2,856	8,651	0	43,427
31 March 2007	13,606	39,734	6,055	57,851	0	117,246
Net Book Value						
1 April 2006 71		484,505	12,751	116,805	998	1,327,914
31 March 2007 78	12,855	,			555	.,==.,0

Community Assets include parks and numerous museum exhibits, each of which has been given a nominal value of $\mathfrak{L}1$.

27 Movement in Tangible Fixed Assets 2006/07: Non-Operational

	Investment Properties	Assets Under Construction	Surplus Assets	Total Assets
	£000s	£000s	£000s	£000s
Cost or Valuation				
1 April 2006	84,203	12,274	5,588	102,065
Additions	323	3,140	1	3,464
Revaluations and Adjustments	2,631	-14,066	8,114	-3,321
Disposals	-5,929	0	-644	-6,573
31 March 2007	81,228	1,348	13,059	95,635
Depreciation and Impairment				
1 April 2006	0	0	126	126
Charge for Year	0	0	245	245
31 March 2007	0	0	371	371
Net Book Value				
1 April 2006	84,203	12,274	5,462	101,939
31 March 2007	81,228	1,348	12,688	95,264

28 Movement in Intangible Assets 2006/07

	Purchased software licences
	£000s
Cost or Valuation	
1 April 2006	1,917
Additions	458
Adjustments	-385
31 March 2007	1,990
Depreciation and Impairment	
1 April 2006	911
Adjustments	-385
Charge for Year	497
31 March 2007	1,023
Net Book Value	
1 April 2006	1,006
31 March 2007	967

29 Analysis of Net Assets Employed

The net assets of the Council are split between the following categories:

31 March 2006		31 March 2007
£000s		£000s
292,855	General Fund	427,296
480,810	Housing Revenue Account	557,536
-31,812	Trading Undertakings	-6,081
741,853		978,751

The figures for 2005/06 have been restated following the presentation changes to the Balance Sheet outlined in note 1.

30 Long Term Investments and Companies

The Council holds the following long term investments:

31 March 2006		31 March 2007
£000s		£000s
1,100	Leeds Bradford International Airport	1,087
163	Kirklees School Services	163
555	Kirklees Henry Boot Partnership	555
2,000	Money Market investment	9,000
7	Other	7
3,825		10,812

Many of the details of the Council's investments in companies are included in the section on Group Accounts on pages 66 - 76. However, the Council has three further material interests, details of which are included below. Details of any transactions between the Council and these companies are given in disclosure notes 8 or 15.

i) Leeds Bradford International Airport Limited

The principal activity of the Company is that of operating a regional and international airport. The Council holds 1 million of ordinary shares out of a total shareholding of 15 million shares of £1 each. In addition, the Council holds £100,280 of 10.25% Loan Stock. The latest published information on the company's financial position is as follows:

year ending 31/03/05 £000s	Information from published accounts -	year ending 31/03/06 £000s
31,071	Company net assets	34,187
881	Profit for year before tax	788
603	Profit for year after tax	571
195	Dividend paid	0

Due to the introduction of the FRS17 accounting requirement for private sector companies, the figures for 31 March 2005 have been restated from those previously published. Copies of the accounts of the Company can be obtained from The Company Secretary, Leeds Bradford International Airport Ltd, Leeds, LS19 7TU.

ii) Kirklees Active Leisure

The principal activity of the company is to manage a range of core sports centre and swimming pool facilities. The Company is limited by guarantee with charity status. The board comprises of 8 trustees of which the Council has one representative. The latest published information on the Company's financial position is as follows:

year ending 31/03/05 £000s		year ending 31/03/06 £000s
537	Company net liabilities	751
537	Net movement in Funds (expenditure over income)	751

Due to the introduction of the FRS17 accounting requirement for private sector companies, the figures for 31 March 2005 have been restated from those previously published. The Council is not committed to meeting the accumulated loss of the company, other than any defaults on pension contributions (see first point in note 40). Copies of the accounts can be obtained from the Company Secretary, Stadium Business and Leisure Complex, Stadium Way, Huddersfield, West Yorkshire, HD1 6PG.

iii) QED (KMC) Holdings Ltd

The principal activity of the company is the provision of services under the Private Finance Initiative (PFI) in respect of three Special Education Needs Schools in Kirklees. The Council holds 32,200 'C' ordinary shares out of a total of 230,000 ordinary shares of £1 each. The latest published information on the Company's financial position is as follows:

year ending 31/12/05 £000s		year ending 31/12/06 £000s
230	Company net assets	230
0	Profit for year before tax	0
0	Profit for year after tax	0
0	Dividend paid	0

Copies of the accounts can be obtained from the Company Secretary, 1st Floor, Tricon House, Old Coffee House Yard, London Road, Sevenoaks, Kent, TN13 1AH.

31 Long Term Debtors

31 March 2006		31 March 2007
£000s		£000s
250	Mortgages	138
8,537	PFI transactions residual value - see note 8	10,066
604	Waste Management SSA Issue	529
637	Car Purchase Loans	758
395	Home Computer Initiative	138
382	Charges on Property for Residential Care	481
854	Other	1,173
11,659		13,283
-210	Bad Debt Provision	-567
11,449	Net Long Term Debtors	12,716

32 Short Term Debtors

31 March 2006		31 March 2007
£000s		£000s
	Collection Fund	
26,117	Debtors	19,809
-13,888	Bad Debt Provision	-11,985
12,229		7,824
	Housing Rents	
3,951	Debtors	3,497
-1,672	Bad Debt Provision	-1,664
2,279		1,833
	<u>Other</u>	
5,204	Government Grants	4,838
5,619	VAT	7,459
38,396	Miscellaneous Debtors	34,909
-6,669	Bad Debt Provision	-6,534
42,550		40,672
	<u>Total</u>	
79,287	Debtors	70,512
-22,229	Bad Debt Provision	-20,183
57,058	Net Short Term Debtors	50,329

33 Net Deferred Premiums

Certain long term loans have been replaced prematurely and replaced in order to improve the Council's debt portfolio. In accordance with the SORP, premiums and discounts arising on the early settlement of borrowing, coupled with a refinancing with substantially the same overall economic effect, are being written off to revenue over the life of the replacement borrowing. However, premiums and discounts relating to the HRA have to be charged in line with a statutory basis which is not consistent with the SORP. As a result, an adjustment is required to reconcile the timing differences arising from amounts written down.

	31 March 2007 £000s
Deferred Premiums	9,202
HRA share of premiums charged to HRA in advance	-2,794
Deferred Discounts	-1,280
HRA share of discounts credited to HRA in advance	49
Net Premiums	5,177
	HRA share of premiums charged to HRA in advance Deferred Discounts HRA share of discounts credited to HRA in advance

34 Borrowing

The analysis below shows the Council's borrowing by type and by maturity period:

	31 March 2007 £000s
Analysis of loans by type	
Public Works Loan Board	363,531
Stock	6,983
Banks and other financial institutions	117,061
Total Borrowing	487,575
Analysis of loans by maturity	
Short term borrowing	
Long term loans maturing within one year	21
Temporary loans	954
	975
Long term borrowing	
Between 1 and 2 years	0
Between 2 and 5 years	31,036
Between 5 and 10 years	61,175
Between 10 and 15 years	29,000
More than 15 years	249,303
LOBOs	116,086
	486,600
Total Borrowing	487,575
	Public Works Loan Board Stock Banks and other financial institutions Total Borrowing Analysis of loans by maturity Short term borrowing Long term loans maturing within one year Temporary loans Long term borrowing Between 1 and 2 years Between 2 and 5 years Between 5 and 10 years Between 10 and 15 years More than 15 years LOBOs

The Council has £116.1 million of debt outstanding in the form of Lender Option Borrower Option loans (LOBOs), which includes £1.1million (2005/06 £0.9 million) of accrued interest as a result of accounting for stepped interest LOBOs at a constant rate. Of the remaining total, £55.0 million is currently exposed to variable rates through lender options, and £60.0 million in a fixed period before lender options become effective. Of those currently in a fixed period, £10 million will become variable in 2007/08, £10 million in 2008/09, £10 million in 2009/10, £10 million in 2010/11 and £20 million in 2015/16. If lenders exercise their option to raise interest rates, then the Council has the option to agree to the new rate or repay the loan (at no extra cost). One LOBO of £10 million has a maximum maturity date of 6 years, one of £5 million 12 years, and the rest in excess of 15 years.

35 Capital Instruments

The Council has £6.983 million of redeemable loan stock issued in 1982 with the purpose of financing capital expenditure. The stock is actively traded on the Stock Exchange but has a fixed rate of interest of 11.6%. The stock will be redeemed at par on 1 December 2031, unless previously cancelled by its purchase in the open market or by agreement with stockholders.

The stock and interest thereon is secured on the revenues of the Council and ranks equally with existing and future debt.

36 Deferred Liabilities

These represent liabilities, payable beyond the next year, on finance leases and former Joint Committees' debt where the responsibility for the loan management has been taken on by other local authorities in West Yorkshire.

31 March 2006 £000s		31 March 2007 £000s
388	Finance Lease obligations	181
4,701	Former Joint Committees' debt	4,688
5,089		4,869

37 Provisions

Provisions have been made for the following issues:

31 March 2006 £000s		Additions £000s	Utilised £000s	31 March 2007 £000s
11,839	Insurance Claims not underwritten	4,646	-3,687	12,798
8,880	Equal Pay Compensation	0	-163	8,717
640	Section 117 of the Mental Health Act 1983	14	0	654
69	Other	35	-69	35
21,428		4,695	-3,919	22,204

The Insurance provision covers Employers Liability, Public Liability, Motor, Fire and Miscellaneous risks. The main risks that have not been insured and where no provision exists are possible claims for Third Party Asbestos and Environmental Impairment (Pollution).

Provision has been made to meet compensation payments arising from equal pay claims from certain groups of employees.

The House of Lords ruled in 2001 that local authorities do not have the power to charge for aftercare for persons discharged from compulsory detention under Section 117 of the Mental Health Act 1983. The provision relates to likely refunds for care charges dating back to the original legal ruling.

38 Grants-Deferred Account

Grants and contributions relating to assets are credited to a Grants-Deferred Account. Grants and contributions relating to fixed assets are released to service revenue accounts over the useful life of the asset; those relating to expenditure on Deferred Charges are written off to service revenue accounts in the year of expenditure; and those related to capital financing which cannot be identified to particular assets or services are credited in the year of receipt to the Income and Expenditure Account below Net Operating Expenditure.

2005/06		2006/07
£000s		£000s
69,611	Balance at 1 April	80,912
25,965	Grants and contributions received in year	32,776
	Grants and contributions written off in year -	
-4,702	Amounts relating to Fixed assets	-5,496
-7,451	Amounts relating to Deferred Charges	-10,211
-2,511	Amounts relating to capital expenditure which cannot be identified to particular assets or services	-4,511
80,912	Balance at 31 March	93,470

39 Notes on Reserves

The Council keeps a number of reserves in the Balance Sheet. Some are required to be held for statutory reasons, some are needed to comply with proper accounting practice, and others have been set up voluntarily to earmark resources for future spending plans. Detailed notes on each reserve follow the summary below unless explicitly stated otherwise.

Summary of Movements on Reserves

31 March 2006 £000s		Net Movement In Year £000s	31 March 2007 £000s	Main Purpose of Reserve
840,311	Fixed Asset Restatement Account	165,143	1,005,454	Store of gains on revaluation of fixed assets
71,523	Capital Financing Account	10,028	81,551	Store of capital resources set aside to meet past expenditure
7,000	Usable Capital Receipts Reserve	13	7,013	Proceeds of fixed asset sales available to meet future capital investment
-260,970	FRS17 Pensions Reserve	51,532	-209,438	Balancing account to allow inclusion of Pensions Liability in Balance Sheet
0	Major Repairs Reserve	25	25	Resources available to meet capital investment in council housing – note 5 to HRA
32,341	Housing Revenue Account Balance	-34	32,307	Resources primarily available to meet Decent Homes Programme – see Statement of Movement on HRA Balance
25,836	Earmarked Reserves	5,214	31,050	Various uses
23,803	General Fund Balance	6,671	30,474	Resources available to meet future running costs for General Fund services – see Statement of Movement on the General Fund Balance
739,844	_	238,592	978,436	

Fixed Asset Restatement Account

The Fixed Asset Restatement Account principally represents the difference between the valuation of assets under the previous system of capital accounting and subsequent revaluations. The Fixed Asset Restatement Account is not available to meet revenue or capital expenditure.

2005/06			2006/07
	Restated		
£000s	£000s		£000s
790,396	790,396	Balance at 1 April	840,311
67,288	74,395	Revaluations and Adjustments	188,894
-13,911	-24,480	Disposals	-23,751
843,773	840,311	Balance at 31 March	1,005,454

Figures for 2005/06 have been restated due to the 2006 SORP's requirement to recognise gains and losses on disposals in the Income and Expenditure Account. This has meant assets require revaluing at the point of disposal to the actual disposal value, unless in the exceptional circumstance that the Council knowingly sells an asset for more or less than the market value. Previously this was not the case and therefore the figures for 2005/06 have been restated on this basis.

In addition, properties demolished during the year were previously treated as impairments, whereas the SORP suggests that these should be treated as a loss on disposal. Therefore there has been an adjustment for this in 2005/06 between the Capital Financing Account (reducing impairments) and the Fixed Asset Restatement Account (increasing disposals).

Capital Financing Account

The Capital Financing Account contains the amounts which are required by statute to be set aside from capital receipts for the repayment of external loans, and the amount of capital expenditure financed from revenue, capital receipts and capital grants. It also contains the difference between the amount provided for depreciation and that required to be charged to revenue to repay the principal element of external loans. The Capital Financing Account is not available to meet revenue or capital expenditure.

2005/06			2006/07
	Restated		
£000s	£000s		£000s
77,519	77,519	Balance at 1 April	71,523
		Adjustments -	
0	0	Transfer of assets to PFI contractor	5,280
0	0	Transferred debt	-220
-27,518	-24,056	Depreciation and impairment	-30,383
10,164	10,164	Provision for repayment of debt	12,710
14,664	14,664	Grants deferred amortisation	20,218
-16,950	-16,950	Deferred charges and consideration	-14,933
9,124	9,124	Capital Receipts applied	11,158
1,244	1,244	Direct revenue financing	6,421
-7	-7	Write down of long term debtors	-17
-179	-179	Housing Resource Accounting	-206
68,061	71,523	Balance at 31 March	81,551

The figures for 2005/06 have been restated for the reasons outlined in the last paragraph of the note on the Fixed Asset Restatement Account above.

■ <u>Usable Capital Receipts Reserve</u>

The Usable Capital Receipts Reserve represents the capital receipts available to finance capital expenditure in future years, after transferring payments to the Government Housing Receipts Pool.

2005/06 £000s		2006/07 £000s
7,000	Balance at 1 April	7,000
21,055	Capital receipts received	21,120
-11,931	Payments to Government Pool transferred to Income and Expenditure Account	-9,949
16,124		18,171
-9,124	Capital receipts applied in year	-11,158
7,000	Balance at 31 March	7,013

FRS17 Pensions Reserve

	2005/06				2006/07	
LGPS	Teachers	Total		LGPS	Teachers	Total
£000s	£000s	£000s		£000s	£000s	£000s
-233,958	-34,645	-268,603	Balance at 1 April	-222,356	-38,614	-260,970
20,680	2,725	23,405	Pension cost payable to Pension Fund	24,100	3,010	27,110
10,395	-1,661	8,734	Actuarial gain/ loss (-)	66,000	1,063	67,063
-19,473	-5,033	-24,506	Reversal of FRS17 entries	-37,861	-4,780	-42,641
-222,356	-38,614	-260,970	Balance at 31 March	-170,117	-39,321	-209,438

■ Earmarked Reserves

The Council has the following earmarked reserves to cover specific areas of expenditure and risk:

31 March 2006		Net Movement in Year	31 March 2007
£000s		£000s	£000s
9,212	Local Management of Schools	1,300	10,512
5,976	Standards Fund	961	6,937
0	Education Public Private Partnership (PPP)	465	465
561	Asylum Seekers	106	667
2,301	Insurance Fund	35	2,336
1,724	Pensions Reserve	1035	2,759
1,815	Local Public Service Agreement (LPSA) Reserve	-1,389	426
684	Planning Delivery Reserve	67	751
923	Equal Pay	0	923
0	Single Status	1,000	1,000
1,507	Landfill Allowance Trading Reserve	880	2,387
1,133	Other	754	1,887
25,836		5,214	31,050

- The Local Management of Schools Reserve relates to individual school balances/deficits carried forward to following years under the terms of the Education Reform Act 1988. The balance at 31 March 2007 represents 174 schools with cumulative balances of £11.442 million (171 schools and £10.423 million at 31 March 2006) and 21 schools with cumulative deficits amounting to £0.930 million (23 schools and £1.211 million at 31 March 2006).
- The Standards Fund Reserve represents underspendings against Standards Fund allocations for 2006/07 and will be used to supplement future spending on Education.
- The Education PPP Reserve has been set up to pay for future increases in utility and facilities management charges at PFI schools.
- The Asylum Seekers Reserve has been set up with the aid of government funding to fund future expenditure on Asylum Seekers.
- The Insurance Fund covers risks that have not been insured and provides a reserve for worse case scenarios, over and above the Insurance Provision which is based on likely outcomes.
- The Pensions Reserve has been set up to meet the capitalised costs of unfunded pensions.
- The LPSA Reserve represents partner organisations' share of Performance Reward Grant which is to be reinvested to achieve further improved performance by both the Council and the partners.
- The Planning Delivery Reserve has been set up to introduce new systems to deliver high quality cost effective planning services.
- The Equal Pay Reserve has been established to cover further costs arising from the settlement of equal pay claims, including legal and associated staffing costs.
- The Single Status Reserve has been set up for initial costs associated with revised pay, and terms and conditions where implementation was deferred from 2006/07.
- The Landfill Allowance Trading Reserve represents the value of unused allowances allocated by DEFRA under the Landfill Allowance Trading Scheme and will be used to fund future expenditure on waste disposal or alternatively sold to other authorities if not required.

40 Contingent Liabilities

- The Council has given guarantees in respect of a number of bodies that outstanding contributions will be paid to Pension Funds, in the event of default by those bodies.
- The Kirklees Theatre Trust is a charitable company, limited by guarantee, established for the
 promotion of education through the arts, and in particular, theatre. The Council has
 guaranteed a loan of £3.0 million to the Trust which the Trust is repaying over a period of 10
 years commencing in August 1998. As at 31 March 2007, the balance on the loan was £0.45
 million (£0.8 million at 31 March 2006).
- The Council is participating with Huddersfield Sporting Pride Ltd, in the development, construction and running of a sports stadium at Bradley Mills Road, Huddersfield, through Kirklees Stadium Development Ltd (KSDL). The Council originally guaranteed the financing of the construction of the stadium, pending the receipt of funds. The loan has been restructured and the Council has guaranteed the new loan of £7.4 million, to be repaid over twenty years commencing in February 2001. As at 31 March 2007, the balance on the loan was £6.1 million (£6.3 million at 31 March 2006). The Council has also agreed to guarantee English Partnership's investment of £1.7 million in the North Stand development of the project and a loan of £0.9 million to the Company in respect of the construction of an indoor sports facility at Leeds Road Playing Fields. As at 31 March 2007, the balance on the loan was £0.7 million (£0.8 million at 31 March 2006).
- The Council has given an indemnity for direct loss and economic loss up to £2.0 million plus inflation to date to the lessee of a reclaimed site in respect of pollution arising from contaminants on the site at the date of the lease.
- The House of Lords has ruled that claims can be brought to Employment Tribunals for pension rights for part time employees who worked for less than fifteen hours per week, provided that this is done within six months of leaving employment. It is not possible to quantify the financial implications for the Council.

- The Council has guaranteed a loan of up to £600,000 to Kirklees Media Centre Ltd to be repaid over fifteen years, commencing in February 2001.
- Municipal Mutual Insurance is running down its business, whilst paying agreed claims in full. It has, however, entered into a Scheme of Arrangement, in case of insolvency, which would involve a levy against claims paid and future payments. The Directors of the Company remain of the opinion that a solvent run-off can be achieved, but in the unlikely event that the Scheme comes into effect, the Council may be liable to clawback of up to £6.5 million, plus an additional £0.8 million for claims still outstanding.
- Independent Insurance, which provided liability cover, ceased trading in 2001. Provision has been made, but it is not yet possible to confirm that this will meet the full financial implications for the Council.
- Claims, which are not covered by insurance, have been made against predecessor authorities of the Council. Provision has been made, but it is not yet possible to confirm that this will meet the full financial implications for the Council.
- The House of Lords ruled in 2001 that local authorities do not have the power to charge for aftercare for persons discharged from compulsory detention under Section 117 of the Mental Health Act 1983. The Council has made provision (note 37) for refunds of care charges dating back to the original ruling, but there is conflicting legal opinion as to whether refunds should also be given for residential charges. If it is ruled that residential charges also have to be refunded, the Council may have to make further payments of up to £0.5 million.
- The main local government pay settlement in 2004 requires local authorities to implement single status pay and conditions arrangements by April 2007. As part of this process, the Council has been holding negotiations on equal pay claims and has made payments in both 2005/06 and 2006/07. However, some claims are still outstanding and although a provision of £8.7 million has been made and reserve of £0.923 been set aside for future settlements, it is not known at this time, whether this will be sufficient to meet all payments.
- A recent legal judgement has ruled that private fostering arrangements are placements under Section 20 of the Children's Act 1989 and therefore local authorities have responsibilities to provide financial support for such arrangements. The Council has placed children with nonfamily members without providing financial support and any claims could be back dated to 1991. It is not possible to arrive at a reliable estimate for likely claims but the Council has prudently set aside £0.3 million in an earmarked reserve to help meet any liability.

41 Contingent Asset

The VAT and Duties Tribunal ruled in January 2006 that local authorities should not be required to charge VAT on off street car parking because they operate under a special legal regime. However, HM Revenue & Customs have since lodged an appeal and in February 2007 the case was referred to the European Court of Justice for guidance.

The Council has lodged a protective claim pending the outcome of the appeal. Refunds could potentially be in excess of £5.0 million, but the Council would be required to demonstrate that it had not unjustly benefited in financial terms.

42 Events after the Balance Sheet Date

These accounts were authorised for issue on the date the Director of Finance signed the final version – see Statement of Responsibilities and Certificate on page 5. There was one material event occurring between the Balance sheet date and the date when the accounts were authorised for issue. This was the sale of the Council's interest in Leeds Bradford International Airport Limited at the beginning of May for just over £8.5 million.

43 Trust Funds

The Council administers over fifty funds, with by far the biggest being the Deighton Brackenhall Initiative. This Initiative invests a community dividend, received from a housing regeneration project, to improve the lives of and provide long-term benefits to the residents in the area. Other funds held in trust are for such purposes as grants, scholarships and book prizes, or for the benefit and care of particular client groups. The Council is actively considering options for a number of trust funds (including two that are in deficit) to ensure their future viability. This includes continued financial support by the Council and the exploration of the involvement of external parties.

Trust funds do not represent assets of the Council and are not included in its Income and Expenditure Account and Balance Sheet.

Income and Expenditure Account:

2005/06			2006/07	
Balance		Income	Expenditure	Balance
£000s		£000s	£000s	£000s
	Trust Funds for which Council			
500	is sole trustee -	0.40	40	700
569	Dewsbury Endowed Schools	242	19	792
83	Kayes School	5	4	84
47	Huddersfield Scholarship	0	47	(
37	Festival of Britain	2	0	39
14	Wartons Charity	0	0	14
13	Huddersfield Enclosure Act	1	0	14
19	Other (8 separate funds each with a balance less than £10,000)	0	3	16
782		250	73	959
	Trust Funds for which Council is not sole trustee -			
3,353	Deighton Brackenhall Initiative	574	510	3,417
228	William Henry Coulter	9	2	23
108	Lockwood Mechanics	4	0	112
-153	William Greenwood Homes	0	14	-167
-26	Fletcher Homes	10	5	-2 ⁻
40	Gilder Hall	2	42	(
26	Golcar Township	1	1	20
34	Roebuck Memorial	16	16	34
18	Huddersfield Orphan Homes	62	3	77
17	Batley Enclosure Act	1	0	18
10	Cleckheaton Cemetery	1	1	10
10	Scissett Baths	1	1	10
102	Other (27 separate funds each with a balance less than £10,000)	7	12	97
3,767		688	607	3,848
4,549	_	938	680	4,80

Balance Sheet:

		•	
31 March 2006		31 Marcl	า 2007
£000s		£000s	£000s
11	Fixed Assets		221
778	Investments		2,787
	Net Current Assets -		
3	Debtors	3	
3,763	Cash	1,799	
-6	Less Creditors	-3	1,799
4,549	_		4,807
	-	_	
	Represented by -		
4,348	Capital Balances		4,484
201	Revenue Surpluses		323
4,549	-	_	4,807
		-	

44 Pensions Disclosures

Participation in Pension Schemes

As part of the terms and conditions of employment of its employees, the Council offers retirement benefits. Although these will not actually be payable until employees retire, the Council has a commitment which needs to be disclosed at the time that employees earn their future entitlement.

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by the Teachers' Pensions Agency. It provides teachers with defined benefits upon their retirement, and the authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. In 2006/07, the Council paid £15.3 million (2005/06 £15.0 million) to the Pensions Agency in respect of teachers' retirement benefits, representing 13.7% (2005/06 13.5%) of pensionable pay.

Under FRS17, the Council is required to make certain disclosures regarding the following defined benefit pension schemes it is involved in:-

- The Local Government Pension Scheme (LGPS) a funded scheme administered by the West Yorkshire Pension Fund whereby the Council and employees pay contributions into a fund, calculated at a level intended to balance the pensions' liabilities with investment assets in the long term.
- Teachers' Discretionary Benefits (Teachers) unfunded payments made by the Council in respect of added years awarded to teachers who have already retired.

Transactions Relating to Retirement Benefits

The cost of retirement benefits is recognised in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against council tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out in the Statement of Movement in the General Fund Balance. The following transactions have been made in the Income and Expenditure Account and Statement of Movement in the General Fund Balance during the year:

	2005/06				2006/07	
LGPS	Teachers	Total	Income and Expenditure	LGPS	Teachers	Total
£000s	£000s	£000s	Account	£000s	£000s	£000s
			Net Cost of Services:			
32,379	0	32,379	Current service cost	38,036	0	38,036
-16,852	3,236	-13,616	Past service gain(-)/cost	0	2,962	2,962
373	0	373	Curtailment loss	1,163	0	1,163
			Net Operating Expenditure:			
48,601	1,797	50,398	Interest cost	51,895	1,818	53,713
-45,028	0	-45,028	Expected return on assets in the scheme	-53,233	0	-53,233
19,473	5,033	24,506	Net charge to I&E Account	37,861	4,780	42,641
			Statement of Movement in the General Fund Balance			
1,207	-2,308	-1,101	Reversal of net charges	-13,761	-1,770	-15,531
20,680	2,725	23,405	Actual amount charged against General Fund Balance for pensions in the year	24,100	3,010	27,110

The actuary's calculations are based on estimated costs; hence there are slight discrepancies between their figures and the actual costs shown in the Net Cost of Services figures in the Income and Expenditure Account.

Assets and Liabilities in Relation to Retirement Benefits

The underlying assets and liabilities for retirement benefits attributable to the Council are as follows:

3	1 March 20	06	_	3	1 March 20	007
LGPS	Teachers	Total		LGPS	Teachers	Total
£000s	£000s	£000s		£000s	£000s	£000s
-1,050,848	-38,614	-1,089,462	Estimated liabilities in scheme	-1,063,763	-39,321	-1,103,084
828,492	0	828,492	Estimated assets in scheme	893,646	0	893,646
-222,356	-38,614	-260,970	Net pensions liability	-170,117	-39,321	-209,438

The liabilities show the underlying commitments that the Council has in the long run to pay retirement benefits. The total liability of £209 million has a substantial impact on the net worth of the Council as recorded in the balance sheet. However, statutory arrangements for funding the deficit mean that the financial position of the Council remains healthy -

- The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary
- Funding is only required to be raised to cover Teacher's Discretionary Benefits when the pensions are actually paid.

Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. Both the LGPS and Teacher's Unfunded Discretionary Benefits liabilities have been assessed by W Mercer, an independent firm of actuaries, estimates for the LGPS being based on the latest full valuation of the West Yorkshire Pension Fund as at 31 March 2004.

The value of the unfunded liabilities relating to the LGPS is £30.0 million (2005/06 £31.6 million).

The main assumptions used in the calculations are:

2005	5/06	 	2006	/07
LGPS	Teachers		LGPS	Teachers
%	%		%	%
2.90	2.90	Rate of inflation	3.10	3.10
4.65	n/a	Rate of increase in salaries	4.85	n/a
2.90	2.90	Rate of increase in pensions	3.10	3.10
4.90	4.90	Rate for discounting scheme liabilities	5.40	5.40
50.00	n/a	Take up of option to convert annual pension into retirement grant	50.00	n/a

There are no assets to cover the liabilities of Teachers' Discretionary Benefits. Assets in the LGPS are valued at fair value, principally market value for investments, totalling £7,080 million for the Fund as a whole at 31 December 2006 (£6,666 million at 31 December 2005). The Fund's assets consist of the following categories, by proportion of the total assets held by the Fund:

2005/06			2006	6/07
Split between categories %	Expected rate of return %		Split between categories %	Expected rate of return %
73.9	7.0	Equity investments	73.6	7.5
6.9	4.3	Government Bonds	7.3	4.7
4.8	4.9	Other Bonds	4.1	5.4
5.1	6.0	Property	5.3	6.5
6.2	4.5	Cash/ liquidity	5.2	5.3
3.1	7.0	Other	4.5	7.5
100.0			100.0	

Actuarial Gains and Losses

The actuarial gains/ losses identified as movements on the Pensions Reserve in 2006/07 can be analysed into the following categories, measured as absolute amounts and as a percentage of assets or liabilities at 31 March.

LGPS	31 March £000s	2003 %	31 March £000s	2004 %	31 March £000s	2005 %	31 March £000s	2006 %	31 March £000s	2007 %
Difference between the expected and actual return on assets	-168,011	-34.4	78,745	13.2	36,187	5.5	120,259	14.5	9,764	1.1
Difference between actuarial assumptions about liabilities and actual experience	0	0	0	0	-25,533	-2.9	-23,600	-2.2	0	0
Changes in the demographic and financial assumptions used to estimate liabilities	0	0	0	0	-155,371	-17.4	-86,264	-8.2	56,236	5.3
	-168,011	-34.4	78,745	13.2	-144,717	-16.2	10,395	1.0	66,000	6.2

	31 March £000s	2003 %	31 March £000s	2004 %	31 March £000s	2005 %	31 March £000s	2006 %	31 March £000s	2007 %
Teachers Difference between actuarial assumptions about liabilities and actual experience	-799	-2.9	-831	-2.8	-436	-1.3	0	0	0	0
Changes in the demographic and financial assumptions used to estimate liabilities	0	0	0	0	-3,712	-10.7	-1,661	-4.3	1,063	2.7
	-799	-2.9	-831	-2.8	-4,148	-12.0	-1,661	-4.3	1,063	2.7

It should be noted that actuarial calculations involve estimates based on assumptions about events and circumstances in the future, which may mean that the result of actuarial calculations will be affected by uncertainties within a range of possible values.

45 Notes to the Cash Flow Statement

 Reconciliation of Net Movement on the Income and Expenditure Account to Revenue Activities Net <u>Cash Flow</u>

This reconciliation identifies items included within the Income and Expenditure Account that do not result in cash flows under the revenue activities in the statement.

2005/06 £000s		2006/07 £000s
-29,505	Income and Expenditure Account Deficit for the year	-22,290
-988	Movement on the Collection Fund Balance	-1,580
21,533	Interest	22,063
	Non-cash transactions -	
1,101	Movement on Pensions Reserve	15,531
-1,507	Movement on Landfill Allowance Trading Reserve	-880
43,641	Various capital accounting entries	41,647
48	Provisions including those for bad debts	-912
75	Waste Management SSA Issue	75
891	Accounting for LOBOs in line with FRS4	195
429	Premiums	458
	Items on an accruals basis -	
-241	Increase(-)/decrease in stock	2
2,810	Decrease in revenue debtors	8,609
-4,148	Increase/decrease(-) in revenue creditors	4,383
34,139	Net Cash Inflow from Revenue Activities	67,301

Analysis of Net Cashflow to Movement in Net Debt

2005/06 Change £000s		2006/07 Change £000s
335	Increase/decrease(-) in cash in period	-530
-2,825	Cash used to increase/decrease(-) liquid resources	33,325
176,556	Cash used to repay debt	243,152
-276,344	New loans	-300,227
67	Cash used to repay leasing obligations	221
-102,211	Change in net debt	-24,059
-658	Increase in finance leasing obligation/ transferred debt	-280
-102,869		-24,339
-275,412	Net debt at beginning of period	-378,281
-378,281	Net debt at end of period	-402,620
		·

2005/06 Change		1 April 2006	31 March 2007	2006/07 Change
£000s		£000s	£000s	£000s
	Analysis of changes in net debt			
335	Cash in Hand/ Bank	11,641	11,840	199
0	Bank Overdraft	0	-729	-729
-98,874	Long Term Borrowing	-425,653	-486,600	-60,947
891	FRS4 adjustment	891	1,086	195
-2,035	Short Term Borrowing	-4,420	-975	3,445
-361	Deferred Liabilities, including those due in the next 12 months	-5,515	-5,342	173
-2,825	Investments	44,775	78,100	33,325
-102,869		-378,281	-402,620	-24,339

Analysis of Changes in Management of Liquid Resources

2005/06 Change £000s		1 April 2006 £000s	31 March 2007 £000s	2006/07 Change £000s
	Short Term Investments -			
2,825	Repayable within 12 months	44,775	78,100	-33,325

The Council's liquid resources consist of Short Term Investments repayable not on demand but within a period of twelve months. These instruments are used to assist in the management of the Council's cashflow.

Analysis of Changes in Financing

2005/06 Change £000s		1 April 2006 £000s	31 March 2007 £000s	2006/07 Change £000s
98,874	Long Term Borrowing	-425,653	-486,600	60,947
-891	FRS4 adjustment	891	1,086	-195
2,035	Short Term Borrowing	-4,420	-975	-3,445
361	Deferred Liabilities, including those due in the next 12 months	-5,515	-5,342	-173
-658	New finance lease obligation	0	280	-280
99,721		-434,697	-491,551	56,854

Changes in Cash

2005/06 Change £000s		1 April 2006 £000s	31 March 2007 £000s	2006/07 Change £000s
3,788	Cash in Hand	6,784	2,669	-4,115
0	Bank Overdraft	0	-729	-729
-3,453	Deposits repayable on demand	4,857	9,171	4,314
335		11,641	11,111	-530

Government and Other Grants Received
 The actual cash received in respect of Government and other grants is detailed below:

The dotadi odoii	- Teceived in respect of Government and other grants is detailed by	
2005/06		2006/07
£000s		£000s
0	Local Area Agreement	15,661
10,418	Housing Revenue Account Subsidy	9,536
21,794	Education Standards Fund (*)	27,025
10,650	Supporting People	10,470
7,727	Learning and Skills Council Sixth Form Grant	8,379
8,514	Teachers Pay Reform (**)	0
7,682	School Standards Grant	10,324
2,299	Preserved Rights Grant	1,979
1,345	Children's Social Services Grant (*)	0
391	Single Regeneration Budget	0
1,044	European Community Grants	74
9,135	Private Finance Initiative	9,135
1,326	Promoting Independence	1,366
937	Mental Health	978
2,992	Neighbourhood Renewal Fund	4,898
4,120	Building Care Capacity Grant	3,852
1,471	Residential Allowance	0
632	National Training Strategy	750
2,927	Digital TV/ E-innovations	18
1,731	Asylum Seekers	1,603
715	Neighbourhood Nursery Initiative	0
1,620	Performance Reward Grant	1,620
1,651	Local Authority Business Growth Incentives	2,607
430	Young Peoples Substance Misuse Partnership	431
5,795	General Surestart Grant (*)	1,080
1,572	Job Centre Plus	942
3,139	Housing Benefit and Council Tax Administration	3,580
599	Neighbourhood Management Pathfinder (*)	0
22,696	Other Grants	25,780
135,352		142,088

^(*) These grants have been transferred in full or in part to Local Area Agreement grant. (**) Teachers Pay Reform grant is included within the Dedicated Schools Grant from 2006/07.

HOUSING REVENUE ACCOUNT (HRA) INCOME AND EXPENDITURE ACCOUNT

This statement fulfils the statutory obligation to account separately for local authority housing provision as defined in particular in Schedule 4 of the Local Government and Housing Act 1989.

	-		
Restated (note: 2005/06	1)	2006/07	Note
£000s		£000s	NOLE
20005	<u>Income</u>	20005	
59,676	Dwelling rents (gross)	61,383	
618	Non-dwelling rents (gross)	608	
209	Charges for services and facilities	56	
978	Contributions towards expenditure	1,871	
10,939	HRA subsidy receivable (including the Major Repairs Allowance)	9,345	3
72,420	Total Income	73,263	_
	Expenditure		
19,173	Repairs and maintenance	18,839	
15,494	Supervision and management	17,389	
2,861	Special services	2,811	
132	Rent, rates, taxes and other charges	169	
302	Rent rebates	0	
439	Increased provision for bad debts	1,027	
13,654	Depreciation (net of grant)	13,752	4
92	Debt management costs	90	
52,147	Total Expenditure	54,077	
-20,273	Net Cost of Services as included in whole authority Income and Expenditure Account	-19,186	
0	HRA share of Corporate & Democratic Core	373	
38	HRA share of Non-distributed costs	36	
-20,235	Net Cost of HRA Services	-18,777	_
1,248	Loss on disposal of assets	711	5
13,230	Interest payable and similar charges	13,766	
128	Amortisation of premiums and discounts	144	
-1,429	Interest and investment income	-1,623	
7,058	Surplus for the year on HRA services	5,779	

STATEMENT OF MOVEMENT ON THE HRA BALANCE

The Income and Expenditure Account shows the HRA's actual financial performance for the year, measured in terms of the resources consumed and generated over the last twelve months. However, the surplus and deficit for the year on the HRA Balance has to be calculated in accordance with the requirements of the Local Government and Housing Act 1989. The statement below reconciles the outturn on the Income and Expenditure Account and reconciles it to the movement on the HRA Balance.

2005/06 £000s		2006/07 £000s
7,058	Surplus for the year on the HRA Income and Expenditure Account	5,779
89	Net additional amount required by statute to be credited/ debited(-) to the HRA Balance for the year (see note below)	-5,813
7,147	Increase/Decrease(-) in the HRA Balance	-34
25,194	HRA surplus brought forward	32,341
32,341	HRA surplus carried forward	32,307

NOTE TO THE STATEMENT OF MOVEMENT ON THE HRA BALANCE

-	2006/07
	£000s
Items included in the HRA Income and Expenditure Account but excluded from the movement on the HRA Balance for the year:	
Difference between amounts charged to Income and Expenditure and the charge for the year determined in accordance with statute:	
Amortisation of premiums and discounts	-406
Right to Buy administration expenses	158
Loss on sale of fixed assets	711
Grants deferred amortisation	-36
	427
Items not included in the HRA Income and Expenditure Account but included in the movement on the HRA Balance for the year:	
Transfer to Major Repairs Reserve	181
Capital expenditure funded by the HRA	-6,421
Net additional amount required by statute to be credited/ debited(-) to the HRA Balance for the year	-5,813
	Difference between amounts charged to Income and Expenditure and the charge for the year determined in accordance with statute: Amortisation of premiums and discounts Right to Buy administration expenses Loss on sale of fixed assets Grants deferred amortisation Items not included in the HRA Income and Expenditure Account but included in the movement on the HRA Balance for the year: Transfer to Major Repairs Reserve Capital expenditure funded by the HRA Net additional amount required by statute to be credited/

NOTES TO THE HRA

1 Prior year adjustments

The 2006 SORP has changed the format of the HRA to bring it into line with the new single entity format. The HRA now comprises of a HRA Income and Expenditure Account and a Statement of Movement on the HRA Balance. The figures for 2005/06 have been restated on the new basis.

The SORP has removed the requirement to make a capital financing charge on assets used in the provision of service. The figures for 2005/06 have been restated taking out the cost of capital charge of £26.0 million and removing the related Asset Management Revenue Account entries.

The SORP also requires authorities to show gains and losses on asset disposals on the face of the Income and Expenditure Account. The HRA had no disposals in 2005/06 which were either above or below market values, except certain housing stock that were demolished (£1.2 million). These were previously treated as impairments. Adjustments have been done to reverse the impairment entries.

The Council believes that it is appropriate that HRA should be charged a fair share of the authority's costs on Corporate and Democratic Core, and it has begun to charge this from 2006-07 onwards. There has been no adjustment for previous years.

The Council acknowledges that it is proper accounting practice to fully recognise the effects of FRS17 in the HRA, but has not included them on the grounds of materiality.

3 Breakdown of HRA Subsidy Received

HRA subsidy is paid to meet any shortfall between expenditure and income on a notional HRA. The calculation is based on annual assumptions covering guideline rents, a number of allowances and other specific items of income and expenditure.

2005/06		2006/07
£000s		£000s
11,339	Allowance for Management	11,983
20,478	Allowance for Maintenance	21,820
13,504	Allowance for Major Repairs	13,606
20,571	Charges for Capital	20,021
-54,903	Guideline Rent Income	-58,057
-50	Interest on Receipts	-28
10,939	Total HRA Subsidy	9,345

4 Depreciation

The Council has adopted the Major Repairs Allowance (MRA) as a measure of depreciation for its dwellings. The MRA equates to the annual cost of maintaining the properties over a thirty year period.

5 Gains and Losses on Asset Disposals

The 2006 SORP requires authorities to show gains and losses on asset disposals on the face of the Income and Expenditure Account. The HRA had no disposals in 2006/07 which were either above or below market values, except for certain properties that were demolished. A number of council houses were demolished as part of a housing regeneration project at Deighton/Brackenhall (£0.711 million).

6 Major Repairs Reserve

This reserve records the unspent balance of HRA subsidy paid in the form of major repairs allowance. The main credit to the reserve is an amount equivalent to the charge for depreciation on council dwellings. The reserve can be used to finance capital expenditure on HRA assets or repay HRA debt.

	2006/07
	£000s
Balance at 1 April	0
Capital Expenditure	-13,581
Depreciation – non-dwellings	-181
Transfer to the reserve	13,787
Balance at 31 March	25
	Capital Expenditure Depreciation – non-dwellings Transfer to the reserve

7 Movement in HRA Fixed Assets

	Council Dwellings £000s	Other Land and Buildings £000s	Non- operational Assets £000s	Total Assets £000s
Cost or Valuation	20005	20005	20005	£000S
1 April 2006	727,607	4,275	20,314	752,196
Additions	·	4,275	20,314	·
	39,047	ŭ	ŭ	39,047
Revaluations and Adjustments	50,240	34	1,093	51,367
Disposals	-14,902	0	-832	-15,734
31 March 2007	801,992	4,309	20,575	826,876
Depreciation and Impairment				
1 April 2006	14,752	214	0	14,966
Revaluations and Adjustments	-14,752	-167	0	-14,919
Charge for Year	13,606	181	0	13,787
Disposals	0	0	0	0
31 March 2007	13,606	228	0	13,834
Net Book Value				
1 April 2006	712,855	4,061	20,314	737,230
31 March 2007	788,386	4,081	20,575	813,042

8 Fixed Asset Valuation

A complete revaluation of HRA assets was carried out as at 1 April 2006 by the District Valuer. As at that date, the vacant possession value of dwellings was £1,691.8 million compared with the balance sheet value of £795.1 million. The difference reflects the economic cost to the Government of providing council housing at less than open market rents.

9 Capital Expenditure and Sources of Finance

2005/06		2006/07
£000s		£000s
	Capital Expenditure:	
72,454	Fixed Assets	39,047
72,454	Total Capital Expenditure	39,047
	Financed by:	
50,000	Borrowing	9,449
13,504	Major Repairs Reserve	13,581
7,670	Capital Receipts	9,514
36	Capital Grant	82
1,244	Revenue	6,421
72,454	Total Sources of Finance	39,047

10 Capital Receipts

2005/06		2006/07
£000s		£000s
	Capital receipts from sales of:	
16,213	Dwellings (net of sale administration fees)	13,719
350	Land	832
523	Other	586
17,086		15,137
-11,931	Contribution to Housing Pooled Capital Receipts	-9,949
5,155	Usable capital receipts	5,188

The HRA is required to pay over a certain proportion of capital receipts into a national pooling arrangement.

11 Housing Stock

The Council's housing stock at 31 March 2007 is analysed below by size and age:

1 Bedroom	2 Bedrooms	3 Bedrooms	4+ Bedrooms	Total
2,817	6,005	4,926	359	14,107
7,248	2,269	122	0	9,639
10,065	8,274	5,048	359	23,746
Pre 1945	1945-64	1965-74	Post 1974	Total
6,156	5,724	1,588	639	14,107
225	2,556	4,161	2,697	9,639
6,381	8,280	5,749	3,336	23,746
	2,817 7,248 10,065 Pre 1945 6,156 225	2,817 6,005 7,248 2,269 10,065 8,274 Pre 1945 1945-64 6,156 5,724 225 2,556	2,817 6,005 4,926 7,248 2,269 122 10,065 8,274 5,048 Pre 1945 1945-64 1965-74 6,156 5,724 1,588 225 2,556 4,161	2,817 6,005 4,926 359 7,248 2,269 122 0 10,065 8,274 5,048 359 Pre 1945 1945-64 1965-74 Post 1974 6,156 5,724 1,588 639 225 2,556 4,161 2,697

12 Rent Arrears

Rent arrears have fallen over the year, as follows:

31 March 2006 £000s		31 March 2007 £000s
3,951	Rent Arrears	3,497
-1,672	Bad Debt Provision	-1,664
2,279		1,833

13 Private Finance Initiative

The Council has received endorsement from Central Government to proceed to the procurement stage on a scheme to build 550 units of HRA housing, of which approximately 150 will be "extra care" units and 40 will be suitable for tenants with physical disabilities. The scheme is currently in procurement, with commercial close planned for 2008.

COLLECTION FUND INCOME AND EXPENDITURE ACCOUNT

The Collection Fund shows the income received from Council Tax and Non-Domestic Rates and the way in which this has been distributed to precepting authorities and the Council's General Fund.

2005/06		2006/07		Note
£000s		£000s	£000s	
	<u>Income</u>			
122,989	Income from Council Tax		130,141	1
	Transfers from General Fund -			
23,095	Council Tax Benefits		24,378	
80,868	Income Collectable from Business Ratepayers		85,975	2
	Contributions -			
1	Adjustment of previous years' Community Charges		1	
226,953	Total Income	-	240,495	
	<u>Expenditure</u>			
	Precepts and demands -			
12,977	West Yorkshire Police Authority	13,751		
5,294	West Yorkshire Fire Authority	5,608		
125,988	Kirklees Metropolitan Council	133,511	152,870	
	Business Rate -			
80,246	Payment to national pool	85,354		
622	Cost of collection	621	85,975	
1,614	Contribution to bad debts provision		630	
1,200	Distribution of previous year's estimated Collection Fund surplus		2,600	
227,941	Total Expenditure	-	242,075	
-988	Movement on Fund Balance		-1,580	
2,757	Balance at 1 April		1,769	
1,769	Balance at 31 March	_	189	3

NOTES TO THE COLLECTION FUND INCOME AND EXPENDITURE ACCOUNT

1 Council Tax

The Council Tax is charged on a series of property valuation bands. These bands, the charges due for the year and the average Council Tax are shown below.

Number of Chargeable Dwellings	2005/06 Band D Equivalent Dwellings	Average Council Tax £	Band	Number of Chargeable Dwellings	2006/07 Band D Equivalent Dwellings	Average Council Tax £
74	41	661.12	A (5/9)*	74	41	694.20
65,970	43,980	793.34	A (6/9)	65,850	43,900	833.04
27,488	21,380	925.56	B (7/9)	27,643	21,500	971.88
26,416	23,481	1,057.79	C (8/9)	26,478	23,536	1,110.72
13,085	13,085	1,190.01	D (9/9)	13,251	13,251	1,249.56
9,731	11,894	1,454.46	E (11/9)	9,834	12,019	1,527.24
4,250	6,139	1,718.90	F (13/9)	4,299	6,209	1,804.92
1,751	2,919	1,983.35	G (15/9)	1,782	2,970	2,082.60
77	153	2,380.02	H (18/9)	75	149	2,499.12
	123,072		Total		123,575	
	-1,846		Adjustments	s **	-1,235	
	121,226		Council Tax	Base	122,340	
* Band A dis	abled ** Esti	mated losses	on collection	1		

2 National Non-Domestic Rates (NNDR)

NNDR is organised on a national basis. The Government specifies a multiplier (42.6p in 2006/07) and, subject to the effects of transitional arrangements and other reliefs, local businesses pay rates calculated by applying the multiplier to their rateable value. The Council is responsible for collecting rates due from the ratepayers in its area but pays the proceeds into an NNDR pool administered by the Government. The Government redistributes the sums paid into the pool back to local authorities' General Funds on the basis of a fixed amount per head of population. The amounts included in the Collection Fund can be analysed as follows:

2005/06		2006/07
£000s		£000s
n/a	Non-domestic rate income 2006/07	103,711
	(average rateable value £239,663,579)	
98,818	Non-domestic rate income 2005/06	n/a
	(average rateable value £240,458,213)	
-17,950	Allowance and other adjustments (net)	-17,736
80,868	Net contribution to NNDR pool	85,975

The actual non-domestic rateable value at 31 March 2007 was £240,083,973 (£240,325,627 at 31 March 2006).

3 Balances

The balance on the Collection Fund relates to both Council Tax and Community Charge. That part of the balance which relates to Community Charge will be paid to the Council in subsequent financial years. That part of the balance which relates to Council Tax will be shared between the Council, the West Yorkshire Police Authority, and the West Yorkshire Fire Authority in proportion to their precepts and demand on the Fund, again in subsequent financial years. The balance is split as follows:

2005/06		2006/07
£000s		£000s
1,764	Council Tax	183
5	Community Charge	6
1,769		189
		· · · · · · · · · · · · · · · · · · ·

GROUP ACCOUNTS

EXPLANATORY FOREWORD

The increasing diversity of service delivery vehicles used by Local Authorities over recent years has resulted in a requirement to produce Group Accounts. Rather than just using traditional types of service provision many Local Authorities now form or invest in separate companies in the public and private sector. As these companies and investments are separate entities, they are not considered in the accounts of the Authority. This can result in accounts that do not give a full picture of the services provided and the risks, rewards and costs taken on as a result.

The Group Accounts include:

- An Explanatory Foreword provides a guide to the most significant items reported.
- The Statement of Accounting Policies explains the basis of the figures in the financial statements.
- **Income and Expenditure Account** shows the income and expenditure relating to the Council and its associated companies and demonstrates how this has been financed.
- Reconciliation of the Single Entity Surplus or Deficit to the Group Surplus or Deficit reconciles the surpluses or deficits on the Income and Expenditure Accounts of the single entity
 and the Group.
- Statement of Total Recognised Gains and Losses (Group STRGL) brings together all gains and losses experienced by the Group during the year, including those not reflected in the Income and Expenditure Account.
- Balance Sheet summarises the financial position of the Council and its associated companies, and shows their assets and liabilities at the year end.
- Cash Flow Statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.
- Notes to the Accounts adds to and helps the interpretation of the individual statements.

Kirklees Metropolitan Council's Group Accounts are made up of the accounts of the Council, two wholly owned subsidiaries (Kirklees Neighbourhood Housing Limited and Kirklees Metropolitan Development Company) where the Council has control over financial and operational decisions, and three joint ventures (Kirklees Henry Boot Partnership Limited, Kirklees Schools Services Limited and Kirklees Stadium Development Limited). The interest in and level of control over the joint ventures is so significant that omission from the Group Accounts would not give the whole picture of the Council's interests and services.

All of Kirklees Metropolitan Council's subsidiaries and joint venture companies are going concerns. The Council has no commitment to meet any accumulated losses of the companies within the Group, except for defaults on pension contributions related to Kirklees Neighbourhood Housing Limited (see Contingent Liabilities note in the KMC accounts).

The Group Accounts have been prepared on the basis of a full consolidation of the financial transactions and balances of the subsidiaries aforementioned. Both subsidiaries are consolidated using "the acquisition method". The other interests introduced above have been incorporated as joint ventures using the "gross equity method". The consolidation has been prepared in accordance with the SORP and CIPFA's Group Accounts in Local Authorities Practitioners' Workbook. Any divergences from these recommended practices are explained in the Group Accounts' Accounting Policies below.

The Subsidiaries and Joint Ventures of Kirklees Metropolitan Council

SUBSIDIARIES

Kirklees Neighbourhood Housing Limited (KNH)

The principal activity of KNH is to manage, maintain and improve the housing stock owned by the Council.

The body is a Company Limited by Guarantee. The Company has fifteen directors, five nominated by the Council, five tenant representatives and five independent representatives. Despite the composition of the board, the Council maintains 100% of the risk, reward and control.

KNH produce their own set of accounts with a year end date of 31 March. Copies of the accounts can be obtained from Kirklees Neighbourhood Housing, 2nd Floor, Perseverance House, St Andrews Road, Aspley, Huddersfield, HD1 6RY.

Due to the timing of the requirement to produce the Group Accounts, unaudited KNH accounts have been used for this consolidation.

Kirklees Metropolitan Development Company Limited (Devco)

The main activity of the company is the letting of properties in the Kirklees area. In the financial year 2006/07, company activities comprised managing the lettings of two industrial estates, Silver Court at Moldgreen and Riverside Way at Ravensthorpe.

The company is 100% controlled by the Council and is Limited by Guarantee.

Devco produces its own set of accounts with a year end date of 31 March. Copies of the accounts can be obtained from the Council's Director of Finance.

Due to the timing of the requirement to produce the Group Accounts, unaudited Devco accounts have been used for this consolidation.

JOINT VENTURES

Kirklees Henry Boot Partnership Limited (KHBP)

KHBP was formed to complete development projects throughout the Kirklees area. Its main schemes include the completion of the Kingsgate Shopping Centre and the disposal of the Yards' buildings. Although construction of the former is complete the company still has an interest in terms of equity participation.

The company has been controlled since commencement of trade in 1989, by the Council and Henry Boot Plc, on a 50/50 basis. The Council own 25% of shares in the company directly and hold 25% indirectly through the subsidiary Kirklees Metropolitan Development Company.

The Company's accounting year ends 31 December. Copies are available from the Council's Director of Finance.

At the time of consolidation of the Group Accounts, the KHBP accounts were still being audited.

Kirklees Schools Services Limited (KSSL)

The principal activity of the Company is the development, funding and construction of schools together with the operation of school services.

At the balance sheet date the Council had a shareholding of 163,140 ordinary shares of £1 each out of a total of 543,800 shares. This gives the Council a holding of 30%. Due to major restructuring over the last two years the remaining share capital of the company has changed hands on a number of occasions. At the KSSL balance sheet date, PFI Investments Limited owned 35% of share capital with IFGP Limited owning the remaining 35%. Both of these companies are ultimately controlled by Starsmif Investments Luxembourg Särl.

Draft accounts as at 31 December 2006 have been produced and are used in this consolidation.

Kirklees Stadium Development Limited (KSDL)

The company was formed to carry out the development, construction and running of the sports stadium in Huddersfield.

At the Company's balance sheet date, the Council had a shareholding of 40%, with Huddersfield Sporting Pride Limited holding the other 60%.

The SORP specifies that entities in the Group should share the same year end date as the reporting authority. Where this is not practicable it is recommended that accounts prepared in the three months prior to the Authority's are used. Given the nature of KSDL's business the ideal time for preparing accounts is during the football close season, giving the company a year end date of 31 July. This year, in order to achieve a consolidation consistent with the Council's balance sheet date, the KSDL management have provided management accounts as at 31 March 2007.

STATEMENT OF ACCOUNTING POLICIES

In the 2006 SORP, the introduction of an Income and Expenditure Account and a Statement of Total Recognised Gains and Losses for the single entity accounts means that Group Accounts are no longer required to be prepared according to accounting policies that are a hybrid between those adopted by the Council and those used by the group entities. The single entity Income and Expenditure therefore provides the basis for the Group Income and Expenditure Account without the need for any adjustments, apart from adjustments for intra-group transactions.

However, companies do have some scope to adopt different accounting policies under UK GAAP, and therefore adjustments must be made to the company figures and policies where necessary in order to bring them into line with the reporting authority's policies.

The Accounting Policies used in the Group Accounts are the same as those for the single entity unless otherwise stated.

ADJUSTMENTS TO THE AUTHORITY'S ACCOUNTS TO COMPLY WITH GAAP

Investments

In the single entity balance sheet, investments are shown at cost, estimated or nominal value. Investments that are included as joint ventures in the Group Accounts are deducted from the investments line on the Group Balance Sheet. The value is then shown as the reporting authority's share of the joint ventures' gross assets, liabilities and profit and loss reserve, giving a truer reflection of the value of the investment to the authority. This treatment has been applied to KSSL and KHBP.

Pensions

The Council is required to account for its subsidiaries with defined benefit pension schemes using FRS17. The specific accounting treatments of FRS17 are detailed in the single entity's Accounting Policies.

KNH has a defined benefit scheme and must adhere to FRS17. The SORP requires that the FRS17 entries are consolidated in the Group Accounts. This has an impact on the revenue of the Company as unlike local authorities, companies are not allowed to reverse the effect of FRS17 debits and credits out of their profit and loss accounts. This means that rather than by an appropriation to/from a pensions reserve they must be accounted for in the Group Income and Expenditure Account, adjusting the results of the Company. Balance Sheet entries follow the same principles as those of the Council.

At the time of preparing these accounts the pensions information from KNH's actuary had not been received and as such estimates of the Company's FRS17 entries had to be used. For the purposes of consolidation it has been assumed that the FRS17 movements are the same as for 2005/06.

Tangible Fixed Assets

The SORP requires that the reporting authority and its subsidiaries share the same Accounting Policies in relation to measurement, recognition, valuation and depreciation of fixed assets. These policies are detailed in the single entity Accounting Policies.

The only fixed assets held by the Council's subsidiaries are investment properties owned by Devco. Devco shares the Council's policy of carrying investment properties at the lower of net current replacement cost and net realisable value, so no adjustments to these asset values were required.

The SORP does not specifically require the revaluation of the fixed assets of joint ventures in the Group Account reconciliation. As such the stadium owned by KSDL has not been revalued and is included in the share of gross assets of joint venture line on the balance sheet using the Company's depreciated historical cost valuation. Given the size and unique nature of the stadium any revaluation would be likely to have adverse cost-benefit implications compared to the information it would provide to the users of the accounts.

Prior Year Adjustments

All prior year adjustments from the KMC accounts are also presented in the Group Accounts.

The 2005/06 Group Accounts were partly based on unaudited and management accounts. As such last year's audited company accounts have been studied for any material changes from the figures reported. As no material changes have occurred, the original figures for 2005/06 have been used.

GROUP INCOME AND EXPENDITURE ACCOUNT

2005/06			2006/07	
Net		Gross		Net
Expenditure		Expenditure	Income	Expenditure
£000s		£000s	£000s	£000s
243,283	Education	351,049	316,207	34,842
118,380	Social Services	166,528	51,142	115,386
-11,465	Housing	147,382	161,911	-14,529
32,535	Highways, Roads and Transport	49,642	14,627	35,015
61,606	Cultural, Environmental and Planning	105,486	37,550	67,936
6,190	Central Services to the Public	38,858	31,553	7,305
357	Courts	328	0	328
439	Other Services	3,444	3,267	177
7,586	Corporate and Democratic Core	8,017	1	8,016
-12,874	Non-distributed Costs	4,294	0	4,294
	Share of operating results of joint ventures			
-4,522	Turnover	0	2,581	-2,581
3,541	Cost of Sales and Operating Expenditure	2,372	0	2,372
445,056	Net cost of services	877,400	618,839	258,561
3,462	Gains(-)/ Losses on disposal of fixed assets			2,761
410	Precepts and levies			455
-1,685	Net surplus on trading operations			-1,658
26,666	Interest payable			28,302
1,154	Share of interest payable by joint ventures			1,447
-3,832	Interest and investment income			-5,608
-905	Share of investment income of joint ventures			-1,322
11,931	Amount payable to the Housing Capital Receipts Pool			9,949
5,307	Pensions interest cost and expected return on pensions assets			302
0	Taxation of Group Entities			7
0	Share of Taxation of Joint Ventures			7
487,564	Net operating expenditure			293,203
-200,054	General grants and contributions			-29,634
-127,036	Income from the Collection Fund			-135,782
-130,416	Contribution from Non-Domestic Rate Pool			-107,503
30,058	Deficit for the year			20,284

RECONCILIATION OF THE SINGLE ENTITY SURPLUS OR DEFICIT TO THE GROUP SURPLUS OR DEFICIT

2005/06		2006/07
£000s		£000s
-29,505	Deficit on the Authority's single entity Income and Expenditure Account for the year	-22,290
	Surplus/ Deficit(-) arising from other entities included in the Group Accounts:	
-1,285	Subsidiaries	1,004
732	Joint Ventures	1,002
-30,058	Group Account Deficit for the year	-20,284

GROUP STATEMENT OF TOTAL RECOGNISED GAINS AND LOSSES

2005/06		2006/07
£000s		£000s
-30,058	Deficit for the year	-20,284
	Surplus arising from the revaluation of fixed assets	
74,395	KMC	188,894
150	Devco	100
	Actuarial gains and losses on pension fund assets and liabilities	
8,734	KMC	67,063
0	KNH	-122
0	KNH - Past service gains on pension fund assets and liabilities	427
0	KHBP - Reduction in outstanding loans	-915
-1,053	KMC - Other gains and losses	3,231
1,028	Changes to previous year's Group Account figures	-564
53,196	Total recognised gains for the year	237,830

GROUP BALANCE SHEET

31 March 2006		31 Marc	h 2007
£000s		£000s	£000s
	Fixed Assets -		
1,006	Intangible Assets		967
1,431,998	Tangible Assets		1,647,537
59,907	Deferred Consideration		67,691
3,107	Long Term Investments		12,339
32,521	Share in the Assets of Joint Ventures		30,403
-27,026	Share in the Liabilities of Joint Ventures		-25,042
11,449	Long Term Debtors		12,716
6,154	Net Deferred Premiums		5,177
1,519,116	Total Long Term Assets		1,751,788
	Current Assets -		
1,980	Stocks and Work in Progress	1,978	
56,573	Debtors	50,868	
2,662	Landfill Allowances	3,599	
44,775	Investments	78,100	
11,497	Cash and Bank	11,066	145,611
1,636,603	-		1,897,399
	Current Liabilities -		
-4,420	Short Term Borrowing	-975	
-1,155	Landfill Usage	-1,212	
-87,834	Creditors	-90,446	
0	Bank Overdraft	-729	-93,362
1,543,194	Total Assets Less Current Liabilities	<u>.</u>	1,804,037
-425,653	Long Term Borrowing		-486,600
-5,089	Deferred Liabilities		-4,869
-21,551	Provisions		-22,340
-80,912	Grants-Deferred Account		-93,470
-263,163	Net liability relating to defined benefit pension scheme		-212,102
746,826	Total Assets Less Liabilities	_	984,656

GROUP BALANCE SHEET (Continued)

31 March 2006		31 March 2007	31 March 2007		
£000s		£000s	Notes		
841,204	Fixed Asset Restatement Account	1,006,447	1		
76,296	Capital Financing Account	86,324	2		
7,000	Usable Capital Receipts Reserve	7,013			
240	Deferred Credits	126			
-260,970	FRS17 Pensions Reserve	-209,438			
0	Major Repairs Reserve	25			
25,836	Earmarked Reserves	31,050			
23,110	General Fund Balance	30,613			
32,341	Housing Revenue Account Balance	32,307	32,307		
1,769	Collection Fund Balance	189	189		
746,826	Total Net Worth	984,656			

GROUP CASH FLOW STATEMENT

2005/06		2006/07		Notes
£000s		£000s	£000s	
	Revenue Activities			
34,169	Net cash inflow from Revenue Activities	_	67,111	3
	Returns on Investments and Servicing of Finance			
	Cash Outflows -			
24,469	Interest paid	26,703		
25	Interest element of finance lease rentals	56	26,759	
	Cash Inflows -			
3,860	Interest and dividends received		5,047	
20,634	Net cash outflow from Investments and Servicing of Finance	-	21,712	3
	Capital Activities			
	Cash Outflows -			
157,401	Capital Expenditure	114,927		
1,797	Premium on early repayment	758		
2,000	Long term investments	7,000		
529	Advances on employee car loans	627	123,312	
	Cash Inflows -			
22,012	Sale of fixed assets	21,278		
23,037	Capital grants received	30,933		
65	Premium discount	871		
906	Other capital cash receipts	625	53,707	
115,707	Net cash outflow from Capital Activities	-	69,605	3
-102,172	Net cash outflow before Financing		-24,206	

GROUP CASH FLOW STATEMENT (Continued)

2005/06		2006/07	
£000s		£000s	£000s
	Management of Liquid Resources		
2,825	Net cash inflow/outflow(-) from short term investments	-	-33,325
	Financing		
	Cash Outflows: -		
30,098	Repayments of amounts borrowed (long term)	102,688	
146,228	Repayments of amounts borrowed (short term)	140,232	
67	Finance Lease Principal	221	
230	Repayment of transferred debt	232	243,373
	Cash Inflows -		
128,081	New loans raised (long term)	163,440	
148,263	New loans raised (short term)	136,787	300,227
		_	
99,721	Net cash inflow from Financing	_	56,854
374	Increase/Decrease (-) in Cash	-	-677

NOTES TO THE GROUP ACCOUNTS

1 Fixed Asset Restatement Account

The Account contains £0.993 million in relation to the revaluation reserve of Devco.

2 Capital Financing Account

The Group Capital Financing Account consolidates the following along with the KMC balance:

- £0.600 million in relation to Devco's Capital Funding Account.
- £4.173 million as the Council's share of £10.432 million set aside by KSDL as Capital Funding.

3 Cash Flow Statement

The Group Cash Flow Statement is not substantially different to the single entity's statement, apart from some simplification of presentation (the SORP does not require a break down of Revenue Activity cash flows). The cash flows of KNH and Devco are consolidated into the statement -

KNH - The Company has a Net Revenue Activities outflow of £0.165 million and a returns on investment inflow of £0.012 million, resulting in an reduction in the cash figure of £0.153 million.

Devco - The Company has a Net Revenue Activities outflow of £0.025 million and inflows on returns on investment of £0.018 million and capital of £0.013 million. The cash figure is therefore increased by £0.006 million.

No notes to the Group Cash Flow Statement have been prepared due to the lack of materiality of these flows on the single entity Cash Flow Statement.

4 Related Party Transactions

The notes below disclose the related party transactions between the Council and its Subsidiaries and Joint Ventures, as well as the transactions between the companies and their other related parties.

Kirklees Neighbourhood Housing Limited

During 2006/07, KNH incurred costs of £2.843 million (2005/06 £2.804 million) for Council services including insurance and office accommodation. At 31 March 2007, £0.446 million was outstanding (£0.383 million at 31 March 2006).

The Council incurred costs of £16.283 million (2005/06 £14.866 million) in relation to KNH's management fee. At 31 March 2007, £2.572 million was outstanding (£1.978 million at 31 March 2006).

Kirklees Metropolitan Development Company Limited

Devco paid the Council £0.084 million for service provision in 2006/07 (2005/06 £0.107 million). At 31 March 2007 a balance of £0.047 million was owing to the Council (£0.033 million at 31 March 2006).

During the same period the Council incurred rent and service charges of £0.041 million (2005/06 £0.038 million) in relation to Devco properties. There was an outstanding balance of £0.008 million at the year end (£0.019 million at 31 March 2006).

Kirklees Henry Boot Partnership Limited

At the balance sheet date of KHBP, the Council's investment (including that of Devco) was reflected in equity of £0.250 million and secured loans of £4.231 million. Interest of £0.260 million (2005/06 £0.260 million) was incurred in the year on the outstanding loans. The Council charged the Company £0.024 million (2005/06 £0.126 million) in respect of freeholds transferred and various services. There were no costs relating to the acquisition of properties on the Kingsgate site incurred by Kirklees Metropolitan Council outstanding from the company (£2.658 million at 31 March 2006).

In March 2007 the transfer of land at Healds Road, Dewsbury was completed. The transfer involved the sale of land valued at £2 million from the Council to Henry Boot Plc via KHBP. Due to the size of this transaction the accounts of KHBP were adjusted to include this transaction for consolidation purposes.

At the balance sheet date of KHBP, Henry Boot Plc's investment through certain of its wholly owned subsidiaries was reflected in equity of £0.250 million and secured loans of £1.831 million. However, at the balance sheet date of KMC (31 March 2007) secured loans with Henry Boot plc stood at nil, the indebtedness being cancelled out as part of the land transfer at Healds Road. At the balance sheet date there were no amounts due from KHBP to Henry Boot Group in respect of interest accrued (£0.010 million at 31 March 2006).

Kirklees Schools Service Limited

The Council pays the company an annual Unitary Charge to cover the company's costs. The amount payable in 2006/07 was £9.800 million.

Kirklees Stadium Development Limited

The company occupies land owned by the Council under leases for which a premium of £0.900 million is payable.

The Council pays the company a rental for the use of office space at the stadium. In the year ended 31 March 2007 the Council paid rent of £0.070 million (2005/06 £0.070 million). The Council provided funding of £0.304 million (2005/06 £0.275 million). The Council paid the company a further £0.298 million in various rents and maintenance in year ending 31 March 2007 (2005/06 £0.274 million).

The Council also guarantees loans for the Company. These are detailed in the Contingent Liabilities note in the KMC accounts.

Accruals

The concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

Capital Expenditure

Expenditure on the acquisition of a fixed asset or expenditure which adds to and not merely maintains the value of an existing fixed asset.

Capital Financing Account

This account provides a balancing mechanism between the different rates at which assets are depreciated and financed.

Capital Receipts

These are the proceeds from the sale of capital assets and are treated in accordance with statutory provisions of the Local Government and Housing Act 1989.

The Collection Fund

The Collection Fund is a separate statutory fund under the provisions of the Local Government Finance Act 1988. It shows the income received from non-domestic rates and Council Tax, and the way in which these have been distributed to precepting Authorities and the General Fund.

Community Assets

Assets that the Council intends to hold in perpetuity, have no determinable useful life, and may have restrictions on their disposal. Examples of community assets are parks.

Contingent Asset

A possible asset that arises from past events, and whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control. Examples of contingent assets include claims for compensation being pursued through the legal process.

Contingent Liability

A possible obligation which exists at the balance sheet date, whose existence will be confirmed only on the occurrence or non-occurrence of one or more uncertain future events. Where a material loss can be estimated with reasonable accuracy a liability is accrued in the financial statements. If, however a loss cannot be accurately estimated or its occurrence is not considered sufficiently probable to accrue it, the obligation is disclosed in a note to the balance sheet. Examples of contingent liabilities include legal claims pending settlement.

Corporate and Democratic Core

The Corporate and Democratic Core is concerned with the costs of corporate policy making and all council member-based activities, together with costs that relate to the general running of the Council including those relating to corporate management, public accountability and treasury management.

Current Service (Pensions) Cost

The current service cost is an estimate of the true economic cost of employing people in a financial year, earning years of service that will eventually entitle them to the receipt of a lump sum and pension when they retire. It measures the full liability estimated to have been generated in the year (at today's prices) and is thus unaffected by whether any fund established to meet liabilities is in surplus or deficit.

Deferred Charges

Deferred charges represent expenditure funded from capital resources, which does not represent tangible or intangible fixed assets. An example is grants given for capital works on properties not owned by the Council. Deferred charges are written off to revenue in the year that expenditure is incurred.

Deferred Credits

These are amounts derived from sales of assets which will be received in instalments over agreed periods of time.

Deferred Liabilities

These consist of liabilities which by arrangement are payable beyond next year. Examples include outstanding finance lease obligations and debt taken over from former bodies where the loan management rests with another authority.

Defined Benefit Pension Scheme

Retirement benefits are determined independently of the investments of the scheme and employers have obligations to make contributions where assets are insufficient to meet employee benefits. Accounted for by recognising liabilities as benefits are earned (i.e. employees work qualifying years of service), and matching them with the organisation's attributable share of the scheme's investments.

Deferred Premiums and Discounts

Premiums and discounts are incurred on certain loans that have been repaid prematurely. The premium or discount is equal to the present value of the difference between the remaining payments, which would have been made on the repaid loan, and the amount that could be received if the sum prematurely repaid was readvanced at the current rate on a new loan for a period equal to the unexpired term of the original loan.

Depreciation

The wearing out, consumption, or other reduction in the useful economic life of a fixed asset, whether arising from use, effluxion of time or obsolescence through technological or other changes.

Expected Rate of Return on Assets (Pensions)

The expected return is a measure of the return on the investment assets held by the scheme for the year. It is not intended to reflect the actual realised return by the scheme, but a longer-term measure, based on the value of assets at the start of the year (taking into account movement in assets during the year) and an expected return factor.

Fixed Asset Restatement Account

This provides the matching entry when fixed assets are restated, either through revaluation or disposal.

General Fund

This is the account for the major functions for which the Council is responsible excluding the HRA. Credited to the General Fund are charges, Government and other grants, and the Council's demand on the Collection Fund.

Government Grants Deferred Account

This represents the balance of grants applied to the financing of fixed assets, awaiting amortisation to service revenue accounts to match depreciation on the relevant assets.

Housing Revenue Account (HRA)

This fulfils the statutory obligation for Councils to account separately for the provision of Council houses. The Local Government and Housing Act 1989 ring fenced the HRA so that no subsidy can be received from the General Fund.

Infrastructure Assets

Fixed assets that are inalienable, expenditure on which is recoverable only by continued use of the asset created. Examples of infrastructure assets are highways and footpaths.

Intangible Assets

Intangible assets are assets which do not have a physical form e.g. externally purchased software.

Interest Cost (Pensions)

For a defined benefit scheme, the expected increase during the period in the present value of scheme liabilities because the benefits are one period closer to settlement.

Leasing

A method of financing capital expenditure which allows the Council to use, but not own an asset. A third party (the lessor) purchases the asset on behalf of the Council (the lessee) which then pays the lessor a rental over the life of the asset. A finance lease substantially transfers the risks and rewards of ownership of a fixed asset to the lessee. An operating lease is any lease other than a finance lease.

Net Current Replacement Cost

The cost of replacing or recreating an asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

Net Realisable Value

The open market value of the asset in its existing use (or open market value in the case of non-operational assets), less the expenses of realising the asset.

Non-distributed Costs

These are overheads from which no service now benefits. Costs that may be included are certain pension costs and expenditure on certain unused assets.

Non-Operational Assets

Fixed assets held by a Council but not directly occupied, used or consumed in the delivery of services. Examples of non-operational assets are investment properties and assets that are surplus to requirements, pending sale or redevelopment.

Operational Assets

Fixed assets held and occupied, used or consumed by the Council in the direct delivery of services for which it has either a statutory or discretionary responsibility.

Past Service (Pensions) Costs

Past service costs are a non-periodic cost, arising from decisions taken in the current year, but whose financial effect is derived from years of service earned in earlier years. Discretionary benefits, particularly added years, awarded on early retirement are treated as past service costs.

Precept

This is a charge levied by a local authority which is collected on its behalf by another authority. It does this by adding the precept to its own Council Tax and paying over the appropriate cash collected.

Provisions

These are liabilities of uncertain timing or amount.

Related Parties

Two or more parties are related parties when at any time during a financial period:

- · one party has direct or indirect control of the other party; or
- the parties are subject to common control from the same source; or
- one party has influence over the financial and operational policies of the other party to an extent that the other party might be inhibited from pursuing at all times its own separate interests; or
- the parties, in entering a transaction, are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own separate interests

Examples of related parties of an authority include its subsidiary and associated companies, its joint ventures and partners, other bodies precepting or levying demands on the Council Tax, its members and chief officers.

Revenue Expenditure

This is money spent on the day to day running costs of providing services. It is usually of a recurring nature and produces no permanent asset.

Settlements and Curtailments (Pensions)

Settlements and curtailments are non-periodic costs. They are events that change the pensions liabilities but are not normally covered by actuarial assumptions, for example a reduction in employees through a transfer or termination of an operation.



Independent auditor's report to Kirklees Council

Opinion on the financial statements

I have audited the financial statements of Kirklees Metropolitan Council and its Group for the year ended 31 March 2007 under the Audit Commission Act 1998, which comprise the Explanatory Foreword, Income and Expenditure Account, Statement of the Movement on the General Fund Balance, the Balance Sheet, the Statement of Total Recognised Gains and Losses, the Cash Flow Statement, the Housing Revenue Account, the Collection Fund, the Group Accounts and the related notes. These financial statements have been prepared under the accounting policies set out within them.

This report is made solely to Kirklees Metropolitan Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 36 of the 'Statement of Responsibilities of Auditors and of Audited Bodies' prepared by the Audit Commission.

Respective responsibilities of the Director of Finance and auditors

The Director of Finance's responsibilities for preparing the financial statements in accordance with applicable laws and regulations and the 'Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2006' are set out in the 'Statement of Responsibilities'.

My responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

I report to you my opinion as to whether the financial statements present fairly the financial position of the council in accordance with applicable laws and regulations and the 'Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2006'.

I review whether the statement on internal control reflects compliance with CIPFA's guidance 'The Statement on Internal Control in Local Government: Meeting the Requirements of the Accounts and Audit Regulations 2003' issued in April 2004. I report if it does not comply with proper practices specified by CIPFA or if the statement is misleading or inconsistent with other information I am aware of from my audit of the financial statements. I am not required to consider, nor have I considered, whether the statement on internal control covers all risks and controls. I am also not required to form an opinion on the effectiveness of the council's corporate governance procedures or its risk and control procedures.

I have read other information published with the financial statements, and consider whether it is consistent with the audited financial statements. This other information comprises only the Explanatory Foreword. I consider the implications for my report if I become aware of any apparent misstatements or material inconsistencies with the financial statements. My responsibilities do not extend to any other information.

Basis of audit opinion

I conducted my audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgments made by the Authority in the preparation of the financial statements, and of whether the accounting policies are appropriate to the council's circumstances, consistently applied and adequately disclosed.

I planned and performed my audit so as to obtain all the information and explanations which I considered necessary in order to provide me with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming my opinion I also evaluated the overall adequacy of the presentation of information in the financial statements.

Opinion

In my opinion the financial statements present fairly, in accordance with applicable laws and regulations and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2006, the financial position of the council and its Group as at 31 March 2007 and its income/and expenditure for the year then ended.

Paul Lundy
District Auditor
Audit Commission
Kernel House
Killingbeck Drive
Killingbeck
Leeds LS14 6UF

28 September 2007

Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources

Council's responsibilities

The Council is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to regularly review the adequacy and effectiveness of these arrangements.

Under the Local Government Act 1999, the Council is required to prepare and publish a best value performance plan summarising it's assessment of its performance and position in relation to its statutory duty to make arrangements to ensure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

Auditor's responsibilities

I am required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the authority for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires me to report to you my conclusion in relation to proper arrangements, having regard to relevant criteria specified by the Audit Commission for principal local authorities. I report if significant matters have come to my attention which prevent me from concluding that the authority has made such proper arrangements. I am not required to consider, nor have I considered, whether all aspects of the authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

I am required by section 7 of the Local Government Act 1999 to carry out an audit of the authority's best value performance plan and issue a report:

- certifying that I have done so;
- stating whether I believe that the plan has been prepared and published in accordance with statutory requirements set out in section 6 of the Local Government Act 1999 and statutory guidance; and
- where relevant, making any recommendations under section 7 of the Local Government Act 1999.

Best value performance plan

I issued my statutory report on the audit of the authority's best value performance plan for the financial year 2006/07 in December 2006. I did not identify any matters to be reported to the council and did not make any recommendations on procedures in relation to the plan.

Certificate

I certify that I have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Paul Lundy
District Auditor
Audit Commission
Kernel House
Killingbeck Drive
Killingbeck
Leeds LS14 6UF

28 September 2007